Knoxville, Tennessee

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Years Ended June 30, 2021 and 2020

# For the Years Ended June 30, 2021 and 2020

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Board of Commissioners: Ann Milsaps President Nathan Butler, DVM Vice President Patrick Wade Secretary

Drexel Heidel, P.E.
General Manager
Wayne Hastings, P.E.
Assistant Manager

December 16, 2021

Board of Commissioners of West Knox Utility District Knoxville, Tennessee

State law and the Comptroller of the Treasury, State of Tennessee, requires that every political subdivision or municipal corporation publish within six months of the close of each fiscal year-end, a complete set of audited financial statements. This Annual Comprehensive Financial Report (ACFR) of West Knox Utility District (the "District") is published to fulfill these requirements for the fiscal years ended June 30, 2021 and 2020.

### **Internal Controls**

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of material misstatements.

### Independent Audit

Parsons and Wright, CPA's has issued an unmodified opinion on the District's financial statements for the years ended June 30, 2021 and 2020. As stated in the independent auditor's report, the audits were conducted in accordance with generally accepted auditing standards and *Government Auditing Standards*, issued by the Comptroller General of the United States. The independent auditor's report is located at the front of the financial section of this report.

### Management's Discussion and Analysis (MD&A)

Generally accepted accounting principles (GAAP) require that management provide a narrative introduction, overview, and analysis to accompany the financial statements in the form of MD&A. This Letter of Transmittal is designed to complement MD&A and should be read in conjunction with it. The District's MD&A can be found immediately following the independent auditor's report.

### **Profile of the District**

The District was created under the authority of Title 7, Chapter 82 of the 1937 Utility District Law of the State of Tennessee. The District began operations on October 18, 1954. The purpose of the District is to "acquire, construct, improve, extend, operate, and maintain a wastewater and water treatment system." The District serves 30,489 water and 25,403 wastewater customer billing units in the northwestern portion of Knox County. The District's primary source of water is drawn from the Clinch River that forms Melton Hill Lake which borders Knox and Anderson counties.

The District is governed by a Board of Commissioners composed of three citizens who reside in or are customers of the District. Board members are appointed by the Knox County Mayor for a term of four years.

The District's capital assets consist of two water treatment plants, one wastewater treatment facility, one office building and related maintenance facility, and five water reservoir tanks. The collection system, consisting of mains, laterals and pump stations, is owned and maintained by the District.

The District receives no ongoing financial support from Knox County, Tennessee and has no taxing authority. The District's water and wastewater revenues are derived from charges based upon metered water consumption of customers. The water and wastewater rates are established by the District's Board of Commissioners.

# **Budgeting**

The District adopts flexible annual operating and capital budgets. Budgets are adopted on a basis consistent with GAAP. The current operating budget details the District's plans to earn and expend funds for charges incurred for operation, maintenance, certain interest and general functions, and other charges for the fiscal year. The capital budget details the plan to receive and expend cash basis capital contributions, grants, borrowings and certain revenues for capital projects (see the major initiatives section). During 2021 and 2020 there were no significant budget amendments. The District's budgets are projections and are not legally binding.

### **Financial Overview**

During 2021, the District's operating income was \$7.1 million, which was \$1.9 million less than 2020 or 21%. Operating income decreased mainly due to a \$2.4 million increase in depreciation expense. The District's pledged revenue bond coverage ratio increased to 2.28 in 2021 vs. 1.96 in 2020.

# **Local Economy**

The District is located within the Knoxville Metropolitan Statistical Area (MSA) which includes Anderson, Blount, Campbell, Grainger, Knox, Loudon, Morgan, Roane and Union Counties. The Knoxville MSA is also the trade center for several counties in East Tennessee, and parts of Kentucky, Virginia and North Carolina.

For June 30, 2020, the unemployment rates according to the U.S. Bureau of Labor Statistics for Knox County, State of Tennessee and the U.S. were 7.7%, 9.9% and 11.2%, respectively.

Median household per capita income in calendar year 2019 for Knox County, State of Tennessee and the U.S. was \$51,863, \$48,684 and \$56,490, respectively.

The Knoxville MSA has several large employers including the Tennessee Valley Authority, Discovery Cable Television Network, U.S. Department of Energy contractors, Alcoa Aluminum, several hospitals, Clayton Homes, Denso, the University of Tennessee, and several regional shopping malls and centers.

### **Long-Term Financial Planning**

The District has projected a 1% to 2% annual increase in the number of customers over the next five years. The District is currently making several capital improvements including several water line improvements and extensions.

The financing of the District's capital improvements is by internally generated cash flows and the issuance of long-term debt. The District's debt coverage ratio has consistently been in excess of the required bond covenants.

### **Major Initiatives**

Multiple water and wastewater projects were completed or started during the fiscal year. A summary of these projects is as follows:

- The District completed and submitted its annual Capacity Management Operations and Maintenance (CMOM) program annual report for the sanitary sewer system to both TDEC and the EPA.
- Work continues to update the water distribution system hydraulic model. This work will bring the model up to date to include all new customer demands, system piping, pumps, tanks, and operational controls.
- <u>Utility Mapping System:</u> WKUD entered into contractual agreements with ESRI to improve its GIS System. Year three of the contract is nearing the completion, with an extension of the agreement in the plan for FY2022-2024. These agreements include, but are not limited to, an organizational ESRI license structure for certain programs/software and personalized support for implementation of applications designed to maximize the growth and efficiency of the GIS System. WKUD has shifted from a standalone file geodatabase to an SDE Database that utilizes REST end services to be consumed in all aspects of ESRI's platform including but not limited to AGOL, iOS apps, and Portal applications. This gives WKUD the power to create customized applications to better understand, analyze, and react to our infrastructure at any given time. WKUD utilizes this technology to share data back and forth between business partners for better efficiency and accuracy daily. WKUD has begun implementing the connectivity to our new asset management software (ELEMENTS) while some GIS mapping applications are being used for field work that auto populates work orders/inspections within our old asset management software (LUCITY) until the transition is complete. These things allow WKUD to be more efficient and accurate in the day-to-day work environment thus providing a better experience to our customers and employees.
- TDEC Consent Order: On January 2, 2018, West Knox Utility District received a letter from the Tennessee Riverkeepers stating of their intent to file suit against the District seeking a judgment declaring the discharges related to overflows and effluent violations to be illegal, and seeking an injunction prohibiting the West Knox Utility District from discharging pollutants and from operating in violation of the CWA and state law. A Compliance Review Meeting ("CRM") was held on January 25, 2018 with West Knox Utility District and TDEC at the Knoxville Environmental Field Office. Topics of discussion included the letter received by West Knox Utility District from Tennessee Riverkeepers, and the EPA AO closed in 2016. The District received a letter in February, from TDEC stating that the Division planned to pursue formal enforcement against the District. West Knox Utility District received the Consent Order draft on July 3, 2018.

An Agreed to Consent Order was executed on October 16, 2018. The order and assessment included the following four Items:

1. Within 2 years of the execution of the Consent Order, the Agreement requires WKUD to establish and maintain the capacity, collection, and treatment protocols for all new developments, as well as individual connections not part of a development, proposed to connect to the system. Further, certification of adequate capacity must be made by a registered professional engineer for each wastewater extension, tracking of the capacity studies, and the requirement that developments within the boundary of the district be subject to inspection to ensure materials are as specified, bedding is correctly compacted, joints meet their design criteria, and shall include any other design features that could otherwise decrease the structural integrity of the system.

TDEC reviewed and accepted the District's proposed capacity assurance certification process, and the capacity studies are being tracked within its GIS system.

2. The District shall submit an annual CMOM report summarizing progress made on each item in the EPA approved CMOM.

The District has submitted annual CMOM reports to TDEC.

3. The District shall initiate reporting on an electronic monthly operating report ("eMOR").

The District uses the eMOR system for its reporting.

4. The District shall achieve substantial compliance with the permit on or before December 31, 2021, and shall submit a final report of all of the corrective actions both taken and additionally needed (if applicable) to bring the plant into compliance with the permit.

The District is on track to complete all of the requirements of the Consent Order by December 31, 2021 and expects to submit the final report to TDEC before the due date of March 31, 2022.

The Agreement also included a Civil Penalty of \$34,000.00. The penalty to be assessed as follows:

 An upfront penalty of \$6,800.00, or the combination of a Supplemental Environmental Project (SEP) and a penalty of \$1,700.00.

West Knox Utility District requested that the State of Tennessee Department of environment and Conservation consider its proposal to use pervious pavers for the expanding parking lot to satisfy the SEP portion of its Consent Order. The SEP is an effort to preserve the existing drainage area, accommodate WKUD's increased demand for parking and reduce stormwater runoff into adjacent Plumb Creek. WKUD acquired two separate cost estimates from reputable paving contractors to determine if the pervious pavers would have a 2:1 (\$10,200) value of the offset portion of the civil penalty when compared to the conventional paving approach. The estimate for the conventional asphalts lot was \$57,500 while the estimate for the pervious pavers lot was \$84,000. This additional estimated expense of \$26,500 to install a pervious pavers parking lot exceeds the SEP offset requirement specified within the Consent Order.

TDEC granted approval of the SEP proposal on June 17, 2019. WKUD's Engineering Department configured a proposed schedule consisting of the project design and construction. The SEP was completed in March 2020; furthermore, the actual costs expended documentation and photographic documentation of the completed SEP was submitted to the Division by March 30, 2020.

A penalty of \$3,100.00 if the District fails to comply with Item 1.

The District complied with Item 1 and no penalty was issued.

A penalty of \$5,000.00 if the District fails to comply with Item 2.

The District has complied with Item 2 and has one more CMOM report due during the Consent Order Period. No penalty is expected.

A penalty of \$3,100.00 if the District fails to comply with Item 3.

The District complied with Item 3 and no penalty was issued.

A penalty of \$1,000.00 if the District fails to comply with Item the reporting requirements of Item 4.

The District is on track to complete the reporting requirements of item 4. No penalty is expected.

 A penalty of up to \$15,000.00 if the District fails to achieve substantial compliance with the permit as required in Item 4. This penalty is assessed at \$500.00 per effluent exceedance or overflow for the period beginning on January 1, 2022 and ending on December 31, 2022.

The District has completed multiple capital improvement projects on its collection system, and has put its new wastewater treatment plant online in order to achieve substantial compliance with this requirement. Certain overflows are unavoidable, such as those caused by third party damage, excessive rainfall, or vandalism, and the District expects to continue to have these types of overflows even after all requirements of the Consent Order have been met. The District believes these overflows should be exempt from the penalty, but is not the final arbiter of that decision.

- Schaad Road Hwy Improvements/Utility Relocations: Knox County bid a roadway extension for Schaad Road that traverses through the eastern part of the District. As part of this job WKUD must relocate approximately 3,000 linear feet of gravity sewer ranging from 8-12-inch and approximately 15,000 linear feet of water line ranging from 6-30-inch. The total cost to WKUD for the relocations is \$6,072,717.00. The project began in the spring of 2021 and is expected to be under construction for 3 years. WKUD anticipates that the majority of the expenditures for utilities will occur between May 2021 and August 2022.
- <u>Plumb Creek Interceptor Replacement</u>: Cleary Construction was awarded the contract in the amount of \$3,686,504.00. The project will replace approximately 7,000 linear feet of PVC gravity sewer between 18 and 24-inch diameter. The existing sanitary sewers are in poor condition and are showing signs of capacity issues. Construction began in the summer of 2020 and completion is expected in the late summer/early fall of 2021.
- Beaver Creek Interceptor Replacement: Hurst Excavating was awarded the contract in the amount of \$4,360,608.00. The project will install 4,700 linear feet of 36-inch PVC gravity sewer to replace existing sanitary sewers that were both too small and in poor condition. Construction began in the fall of 2018 and continues to date. This project was completed in the fall of 2020.
- <u>Dresden Pump Station Renovation:</u> The Dresden Pump Station was completely submerged by flood water during the February 2019 flooding event. All of the components inside the control panel had to be replaced and a 5 HP pump had to be replaced due to extensive runtimes. The District incurred \$33,411.33 worth of damages.
  - WKUD filed a claim with TEMA's Public Assistance Division shortly after the flood levels dropped and a more thorough inspection could be completed. The program consists of grants from FEMA to assist state and local governments and certain Private Nonprofit (PNP) entities with the response to and recovery from disasters; furthermore, the program encourages protection from future damage by providing assistance for hazard mitigation measures during the recovery process.
  - WKUD's Engineering Department proposed a site renovation plan to raise the elevations of all components within the existing site to be flush with the wet well. FEMA approved this approach, and WKUD Engineers designed and bid a construction project to accomplish the work. Southern Constructors was awarded the bid and completed the construction in January 2021.
- <u>Flying J Pump Station Replacement</u>: In April 2020, WKUD entered into an agreement with Fulghum MacIndoe and Associates to design a replacement station for the existing Flying J Pump Station. This station has been identified for replacement due to capacity concerns and increased maintenance due to age. The project was broken into two phases.
  - Phase 1 was bid in February of 2021 and consisted of 2,430 linear feet of 12-inch diameter PVC gravity sewer, 13 manholes, and appurtenances. Charles Blalock and Sons, Inc. was awarded the contract in the amount of \$875,420.50. Construction began in April of 2021 and is expected to be completed in the fall of 2021.
  - Phase 2 consists of the installation of a new pump station, 4,700 linear feet of 10-inch forcemain, 48 linear feet of 16-inch DIP gravity sewer, 202 linear feet of 15-inch PVC gravity sewer, 124 linear feet of 12-inch PVC gravity sewer, two manholes, and appurtenances. This phase will be bid in late summer 2021 with construction to begin in the fall and be completed by late spring/early summer 2022.
- <u>Beaver Ridge Road Waterline Replacement</u>: WKUD entered into an agreement with Fulghum MacIndoe and Associates for the design of a new water line on Beaver Ridge Road. The District has experienced several leaks over the past few years on this line. The design addresses the leak issues and meets the pipe sizing contained in the District's master plan for the water system. The design is complete, and bidding is on hold pending the award of potential grant funding from the American Rescue Plan Act (ARPA).
- <u>Flow Monitoring and Other System Rehab</u>: The District continues to maintain a flow monitoring network to provide data on the effectiveness of the current sewer rehabilitation work and to assist in prioritizing the areas that need to be investigated and rehabilitated. Some of the existing flow monitors were shifted to rapidly growing areas in the Hardin Valley area to obtain more detailed information on the wastewater collection system in that area. Additional monitors were temporarily installed on the upstream portions of the Plumb Creek system to help analyze the need for additional I/I removal projects.

### In-House Construction Projects:

Oreystone Vista Booster Pump Station Upgrades: WKUD designed and purchased an additional pump for the existing Greystone Vista Booster Pump Station. The additional pump is designed to meet peak and fire demand for future growth in the area served by the booster station. The pump was purchased in the fall of 2020 and installed by WKUD crews. This pump in now in operation.

- Ongoing CCTV Inspections and Pipe Repairs: WKUD continues its ongoing CCTV and flushing program to identify critical areas in need of repairs and cleaning. WKUD uses internal crews that have successfully completed the MACP, PACP, and LACP training courses established by NASSCO to conduct this work. Approximately 15-20% of the District's gravity sewer lines are inspected and cleaned annually.
- The District continues to monitor leakage and line breaks on their water distribution system and will replace segments of lines with a history of problems.
- Chemical root control was applied to collection system pipe segments that had root intrusion identified during CCTV inspections. 20,400 linear feet of collection lines and 92 associated manholes were treated in 2020.
- <u>Elizabeth Downs Booster Pump Station Renovation</u>: WKUD Engineers designed and permitted a replacement pumping system for the existing Elizabeth Downs Water Booster Pump Station. WKUD purchased the equipment, and staff from the Plants, Distribution, and Electrical Departments completed the demolition and construction portion of the project in June of 2020.
- Review of Proposed Developments: WKUD continues to receive and review utility portions of proposed developments (commercial and residential) within their service area and evaluate the adequacy of existing water and sewer facilities to continue meeting the increasing demands on the system. According to District records, the following development projects are in progress:
  - o 2020-2021 Approved Development Completed (Currently ready to set meters):
    - Lovell Landing 9 Lots
    - Morning Pointe of Hardin Valley 3 Lots
    - Oak Ridge Hwy C-Store 1 Lot
    - Serenity at Everett Rd 74 Lots
    - U-Haul 1 Lot
    - Broady Glen 52 Lots
    - Coward Mill 114 Lots
    - Padget Hill Phase I 32 Lots
    - Willow Place Apartments Phase II 20 Lots
  - Approved Developments Expected to Complete in 2021-2022:
    - Hickory Shoals 9 Lots
    - LaPaloma 4 Lots
    - Andes Trace 172 Lots
    - Beaver Ridge Gardens 6 Lots
    - Hayden Farms 67 Lots
    - Hitching Post 28 Lots
    - Seal Farm 265 Lots
    - Serenity at Everett Rd 74 Lots
    - Solway Rd Apartments Phase I 192 Lots
    - Vining Mill Phase II 75 Lots Everett Woods (Phase II) 82
    - Castaic Ln 4 Lots
    - Steele Landing Vet Clinic 3 Lots
    - Sleep Inn / Mainstay Suites 1 Lot
    - Innovate Manufacturing, Inc. 1 Lot

As can be seen in the project descriptions above, WKUD has undertaken necessary projects requiring major capital investments while continuing to maintain their system by replacing small deteriorated galvanized, cast iron, and HDPE water lines (thus reducing water loss) with more reliable lines of adequate size to deliver flows and pressures that meet state regulations, continuing with sewer line rehabilitation and repair projects to reduce the amount of extraneous flow entering the sewer system, along with other in-house projects to improve the water distribution and wastewater collection systems.

These water and wastewater improvements will enable the WKUD to continue serving the citizens within their jurisdiction with an adequate supply of potable water and means of treating the wastewater flows to meet increasingly more stringent effluent standards.

# **Credit Ratings**

In June 2021, the District continued to maintain its sound public finance credit rating by receiving a Standard and Poor's (S&P) credit rating of "AA+".

#### Awards

The Government Finance Officers Association of the United States and Canada (GFOA) awards a Certificate of Achievement for Excellence in Financial Reporting. The District received this award for the 17th consecutive year for the FYE June 30, 2020. To be awarded a Certificate of Achievement the District must publish an easily readable and efficiently organized ACFR. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

### Acknowledgements

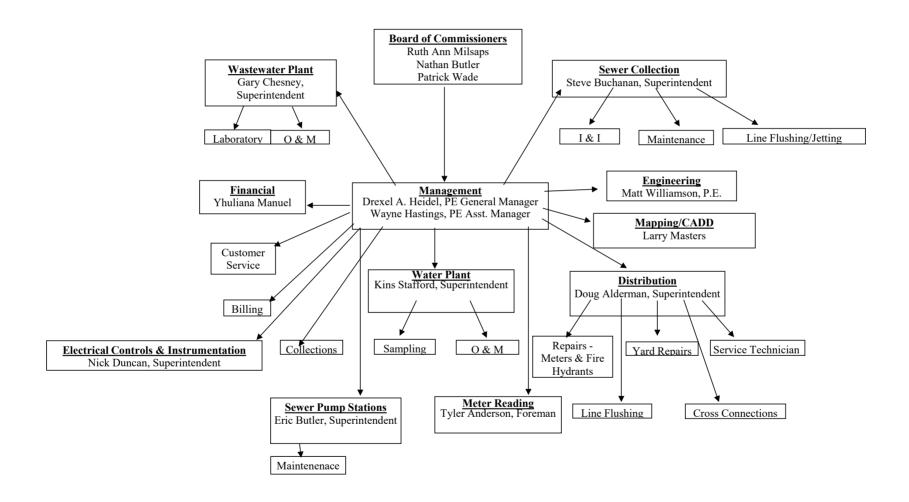
The preparation of this ACFR results from the combined efforts of the staff of the Finance Department and technical assistance provided by Pugh CPAs, our external accountants. Those involved have our sincere appreciation for the individual and collective contributions made in preparation of the report. Thank you very much for your professional dedication.

Recognition and appreciation are also extended to the Board for its continued guidance of the operation of the District in a financially responsible and progressive manner.

Respectfully submitted,

Drexel Heidel / General Manager Yhuliana Manuel Accounting Manager

# West Knox Utility District Organizational Chart June 30, 2021



# **ROSTER OF DISTRICT OFFICIALS AND OTHERS**

# June 30, 2021

Board of Commissioners	Expiration of Term
Ruth Ann Milsaps, President	December 31, 2025
Nathan Butler, DVM, Vice President	December 31, 2021
Patrick Wade, Secretary	December 31, 2024

# **Management**

Drexel A. Heidel, PE General Manager
Wayne Hastings, PE Assistant Manager
Yhuliana Manuel, Accounting Manager

# **General and Bond Counsel**

John Owings, Attorney at Law Owings, Wilson & Coleman Knoxville, Tennessee

# **Independent Auditors**

Parsons & Wright, CPAs Kingston, Tennessee

# **Consulting Engineer**

GRW Engineers, Inc. Nashville, Tennessee



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# West Knox Utility District Tennessee

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

June 30, 2020

Christopher P. Morrill

Executive Director/CEO



# **PARSONS & WRIGHT**

CERTIFIED PUBLIC ACCOUNTANTS

Joe Savage Rebecca Hutsell Steven Jones Stephen J. Parsons - Retired William R. Scandlyn - 1988 - 1999 Earl O. Wright - 1988 - 2002

### INDEPENDENT AUDITOR'S REPORT

Board of Commissioners The West Knox Utility District of Knox County Knoxville, Tennessee

### **Report on the Financial Statements**

We have audited the accompanying financial statements of West Knox Utility District of Knox County (the "District"), which comprise the proprietary fund balance sheets and the statements of fiduciary net position – pension trust fund, as of and for the years ended June 30, 2021 and 2020, and the related proprietary fund statements of revenues, expenses, and changes in net position and cash flows and the statements of changes in fiduciary net position – pension trust fund for the years then ended, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Governmental Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the proprietary fund financial statements referred to above present fairly, in all material respects, the financial position of the District, as of June 30, 2021 and 2020, and the respective changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America. Also, in our opinion, the pension trust fund financial statements referred to above present fairly, in all material respects, the pension trust fund net position of the District, as of June 30, 2021 and 2020, and the respective changes in pension trust fund net position for the years then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages xiii through xxi and the Schedules of Changes in the District's Net Pension Liability and Related Ratios, the Schedules of District's Pension Contributions, the Schedules of Investment Returns, and the Schedules of Changes in the District's Net Pension Liability and Related Ratios Based on Participation in the Public Employee Pension Plan of TCRS on pages 42 through 45, and the Schedule of Changes in OPEB Liability and Related Ratios on page 46 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audits were conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The introductory, supplementary information and statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The information included in the supplementary information section as listed in the table of contents is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The supplementary information has been subjected to the auditing procedures applied in the audits of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections, management's responses, and corrective action plan have not been subjected to the auditing procedures applied in the audits of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 16, 2021, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

# Parsons& Wright

Parsons & Wright Certified Public Accountants Kingston, Tennessee

December 16, 2021

### MANAGEMENT'S DISCUSSION AND ANALYSIS

This section presents management's analysis of West Knox Utility District's (the "District") financial condition and results of operations for the years ended June 30, 2021, 2020 and 2019. This information should be read in conjunction with the accompanying financial statements and the additional information we have furnished in our letter of transmittal on pages i to vii.

### FINANCIAL HIGHLIGHTS

• During 2021, 2020 and 2019, the District produced 2.31, 2.34 and 2.21 billion gallons of water, which represents an increase (decrease) of (1.3)%, 6.1%, 2.7%, from the previous year. During 2021, 2020 and 2019 the District treated 1.45, 1.58 and 1.40 billion gallons of wastewater, representing an increase (decrease) of (8.5)%, 12.5% and 2.3%, respectively, from the previous years.

Total assets and deferred outflows at year-end 2021, 2020 and 2019 were \$285.5, \$286.2 and \$289.8 million and exceeded liabilities and deferred inflows by \$112.9, \$108.3 and \$104.5 million. Of the total net position, \$41.6, \$34.1 and \$16.9 million was unrestricted and was available to support operations. During 2021, 2020 and 2019 net position increased by \$4.6, \$3.9 and \$4.5 million.

- Operating revenues were \$31.1, \$29.9 and \$26.1 million during 2021, 2020 and 2019, an increase of \$1.2, \$3.8 and \$1.5 million, respectively, from the previous years.
- Operating expenses before depreciation increased (decreased) by \$602, \$2,630 and \$(402) thousand during 2021, 2020 and 2019, respectively.
- Operating income for 2021, 2020 and 2019 was \$7.1, \$9.0 and \$7.7 million, representing a (20.5)%, 17.1% and 32.1% increase (decrease) from previous years. The change in net position before capital contributions was \$3.3, \$1.0 and \$2.6 million for 2021, 2020 and 2019, respectively.
- The ratios of operating income to total operating revenues were 23.0% for 2021, 30.0% for 2020 and 29.4% for 2019.
- Debt service coverage ratio for the District's revenue bonds was 2.28 for 2021, 1.96 for 2020 and 2.30 for 2019, exceeding the 1.60 required by various bond and note covenants.
- Cash capital contributions from grantors were \$109, \$0 and \$0 thousand for 2021, 2020 and 2019. Developer contributions of facilities were \$1.1, \$2.9 and \$1.9 million for 2021, 2020 and 2019.
- In an effort to replace aging infrastructure, and to accommodate growth, the District has embarked on several water and wastewater projects. The amount of construction in progress was \$6.1, \$59.0 and \$85.1 million at year-end 2021, 2020 and 2019, respectively. The remaining contractual commitments were \$6.6, \$1.9 and \$14.5 million at June 30, 2021, 2020 and 2019, respectively.
- Customer growth in water billing units in the District increased (decreased) by 3.2%, 2.4% and (1.2)% during 2021, 2020 and 2019, respectively, and have increased 19.7% over the last ten years.

### **OVERVIEW OF THE ANNUAL FINANCIAL STATEMENTS**

Management's Discussion and Analysis (MD&A) serves as an introduction to the basic financial statements and supplementary information. The MD&A represents management's examination and analysis of the District's financial condition and performance. Summary financial statement data, key financial and operational indicators used in the District's budget, bond resolutions and other management tools are used for this analysis.

The financial statements report information about the District using full accrual accounting methods as utilized by similar business activities in the private sector. However, rate-regulated accounting principles applicable to private sector utilities are not used by government utilities.

The proprietary fund financial statements include a balance sheet; a statement of revenues, expenses, and changes in net position; a statement of cash flows; and notes to the financial statements. The balance sheet presents the financial position of the District on the accrual basis of accounting. While the balance sheet provides information about the nature and amount of resources and obligations at year-end, the statement of revenues, expenses, and changes in net position presents the results of the business activities over the course of the fiscal year and information as to how the net position changed during the year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. This statement also provides certain information about the District's recovery of its costs. The District's rates are based on a cost of service rate study that is updated annually. Rate setting policies use different methods of cost recovery not fully provided for by generally accepted accounting standards. The primary objectives of the rate model are to improve equity among customer classes and to ensure that capital costs are allocated on the basis of long-term capacity needs, ensuring that growth pays for growth. The statement of cash flows presents changes in cash and cash equivalents, resulting from operational, financing, and investing activities. This statement presents cash receipts and cash disbursement information, without consideration of the earnings event, when an obligation arises, or depreciation of capital assets.

The pension trust fund financial statements are used to account for the resources held in trust for the benefit of the participants in the District's single employer pension plan, the WKUD DB Plan. These resources are not available to support the District's operations. The accounting for the pension trust fund is much like that used for the proprietary fund discussed above.

The notes to the financial statements provide required disclosures and other information that are essential to a full understanding of material data provided in the statements. The notes present information about the District's accounting policies, significant account balances and activities, material risks, obligations, commitments, contingencies and subsequent events, if any.

# **FINANCIAL ANALYSIS**

The following comparative condensed proprietary fund financial statements and other selected information provides key financial data and indicators for management, monitoring, and planning.

		2021		2020	2019
ASSETS AND DEFERRED OUTFLOWS		_			
(in thousands)	Φ.	F0 000	Φ.	F0 400	Ф 04.04C
Current Assets Capital Assets:	\$	50,230	Ф	50,128	\$ 64,016
Producing - Net		226,986		174,137	138,293
Construction in Progress		6,120		59,001	85,089
Other		568		552	523
Total Assets		283,904		283,818	287,921
Deferred Outflows of Resources		1,606	_	2,356	1,871
TOTAL ASSETS AND DEFERRED OUTFLOWS	\$_	285,510	\$_	286,174	\$ 289,792
LIABILITIES AND DEFERRED INFLOWS					
Current Liabilities	\$	6,601	\$	6,357	\$ 12,257
Non-Current Liabilities	· _	161,695		167,000	169,061
Total Liabilities		168,296	_	173,357	181,318
Deferred Inflows of Resources		4,314		4,481	4,015
NET POSITION					
Net Investment in Capital Assets Restricted:		70,727		73,637	87,057
Pensions		567		551	523
Unrestricted	_	41,605	_	34,148	16,879
Total Net Position		112,900	_	108,336	104,459
TOTAL LIABILITIES, DEFERRED INFLOWS AND NET POSITION	\$_	285,510	\$_	286,174	\$ 289,792

# FINANCIAL ANALYSIS (Continued)

# Condensed Statements of Revenues, Expenses, and Changes in Net Position (In Thousands of Dollars)

For the Years Ended June 30, 2021, 2020 and 2019

		2021	_	2020	_	2019
Operating Revenues						
Water, Net	\$	10,748	\$	10,790	\$	9,487
Wastewater		16,159		16,180		14,254
Connection Fees		1,999		1,481		984
Low Pressure Pump Fees		1,419		789		375
Customer Forfeited Discounts		311		288		353
Service Fees		162		141		147
Wastewater Inspection Fees		24		18		12
Miscellaneous	,	291	_	230		466
Total Operating Revenues	,	31,113	-	29,917	_	26,077
Operating Expenses						
Water Purification and Supply		1,364		1,474		1,172
Wastewater Collection and Treatment		5,354		4,753		3,578
Water Treatment and Distribution		3,928		3,936		3,451
Capacity Management Operations		0,020		0,000		0,.0.
Maintenance (CMOM)		1,142		1,258		1,248
Shop and General Maintenance		342		303		279
•						
Customer Accounting		432		359		157
Administrative and General		3,214		3,092		2,660
Depreciation		8,191	-	5,757	_	5,862
Total Operating Expenses	,	23,967	-	20,931	_	18,406
Operating Income	,	7,146	-	8,986	_	7,671
Non-Operating Revenues (Expenses)						
Investment Income, Net		170		1,053		1,150
Interest Expense		(4,968)		(5,636)		(4,917)
Change in Fair Value of Derivative - Interest Rate Swap		1,000		(669)		(445)
Debt Issuance Expense		0		000)		(712)
Gain (Loss) on Sales or Disposals of Capital Assets		(8)		(2,733)		` ,
Gaill (Loss) oil Gales of Disposals of Capital Assets	_		_			(144)
Total Non-Operating Revenues (Expenses) - Net	-	(3,806)	_	(7,986)		(5,069)
Increase (Decrease) in Net Position						
Before Capital Contributions	_	3,339	_	1,000		2,602
Capital Contributions						
Cash Contributions		109		0		0
Non-Cash		1,116		2,877		1,936
Total Capital Contributions	_	1,225		2,877		1,936
Total Capital Contributions	-	1,223	_	2,011		1,930
Change in Net Position		4,564		3,877		4,538
Net Position, Beginning of Year	_	108,336	_	104,459		99,921
Net Position, End of Year	\$_	112,900	\$_	108,336	S	104,459

# OTHER SELECTED INFORMATION

	_	2021	_	2020	_	2019
Employees at Year-End		84		82		82
Average Employees		83		82		78
Customers (Billing Units) at Year End:						
Water		30,489		29,535		28,832
Wastewater		25,403		24,690		23,378
Water (Millions of Gallons)						
Treated (Pumped)		2,312		2,341		2,207
Sold and Consumed		1,680		1,725		1,646
Wastewater Treated (Millions of Gallons)		1,446		1,581		1,405
Per Average Employee:						
Operating Revenues	\$	374,854	\$	364,836	\$	334,320
Operating Expenses		288,762		255,255		235,975
Average Realized Rates per 1,000 Gallons of Water Sold:						
Water - Residential	\$	6.37	\$	6.37	\$	5.88
Wastewater - Residential		9.62		9.38		8.66
Ratio of Operating Revenues to:						
Operating Expenses		1.30		1.43		1.42
Operating Expenses - Net of Depreciation		1.97		1.97		2.08
Total Assets		0.11		0.10		0.09
Net Position		0.28		0.28		0.25
Debt Related Ratios:						
Long-Term Liabilities to Net Position		1.43		1.54		1.62
Long-Term Liabilities to Total Assets and Deferred Outflows		0.57		0.58		0.58
Operating Coverage		2.28		1.96		2.30

### **GENERAL TRENDS AND SIGNIFICANT EVENTS**

### PROPRIETARY FUND FINANCIAL CONDITION

Total assets and deferred outflows at year-end 2021, 2020 and 2019 were \$285.5, \$286.2 and \$289.8 million and exceeded liabilities and deferred inflows by \$112.9, \$108.3 and \$104.5 million. Of the total net position, \$41.6, \$34.1 and \$16.9 million was unrestricted and was available to support operations. During 2021, 2020 and 2019, net position increased by \$4.6, \$3.9 and \$4.5 million. During 2021, 2020 and 2019, the fair value of the District's interest rate swap increased (decreased) by \$1.0, \$(0.7) and \$(0.4) million.

Net accounts receivable at year-end 2021, 2020 and 2019 were \$3.5, \$3.5 and \$2.5 million, which increased (decreased) by (0.5)%, 39.2% and 8.3% than the previous years. At 2021 year-end, 95.4% of billed accounts receivable were current within 30 days. The District's provision for bad debt expense for 2021, 2020 and 2019 was \$0, \$203 and \$187 thousand. Changes in year-end net accounts receivable are impacted by the timing of customer route billings and rainfall received during June.

### PROPRIETARY FUND RESULTS OF OPERATIONS

## **Operating Revenues**

Revenues from operations fall into three broad categories: water service, wastewater service and ancillary charges. Ancillary charges include connection fees, account set up and penalty fees, and charges for miscellaneous billed services. The District waived late penalty fees for three months during 2020 as part of providing COVID -19 economic relief, estimated to be approximately \$90 thousand. Operating revenues were \$31.1, \$29.9 and \$26.1 million during 2021, 2020 and 2019, an increase (decrease) of \$1.2, \$3.8 and \$1.5 million, respectively from the previous years.

The average realized rate from residential water sales was \$6.37 per thousand gallons in 2021, \$6.37 in 2020, and \$5.88 in 2019. The average realized rate from residential wastewater revenues per thousand gallons of water sold was \$9.62 in 2021, \$9.38 in 2020, and \$8.66 in 2019.

### **Capital Contributions**

The District collects water and wastewater connection fees to ensure that current customers do not bear the burden of growth. These fees are paid at the time a new customer water meter is connected to the system. In addition, the District accepts cash contributions and new water and wastewater lines that are donated by residential and commercial real estate developers.

Capital contributions during 2021, 2020 and 2019 consisted of the following:

	_	2021	_	2020	_	<u>2019</u>
Cash Capital Contributions from:			_		_	
Federal Grant	\$	108,644	\$	0	\$	0
Noncash Capital Contributions from:						
Donated Lines from Developers		1,115,642	_	2,876,640	_	1,935,855
Total	\$	1,224,286	\$	2,876,640	\$	1,935,855

### **GENERAL TRENDS AND SIGNIFICANT EVENTS (Continued)**

### **Expenses**

Operating expenses, excluding depreciation, increased (decreased) by \$602, \$2,630 and \$(403) thousand in 2021, 2020 and 2019, respectively. This was a result of significant increases (decreases) in:

	2021	2020	2019
Salaries and Benefits	\$ 76,137 \$	1,516,187	\$ (622,510)
Power Purchased	7,751	297,028	122,157
Repairs and Maintenance - Vehicles & Shop	39,175	24,367	(48,472)
Chemicals	14,658	(14,671)	44,753
Legal Services	41	(38,985)	89,090
Insurance	17,146	23,455	611
Water Treatment Supplies	23,035	(66,607)	75,863
Treatment of Wastewater	39,271	(63,404)	18,994
Sludge Disposal	575	23,398	25,819
Information Technology	98,777	(19,657)	(257,111)
Professional Services	(13,572)	2,092	33,723
Repairs and Maintenance - Electrical	(70,286)	96,055	(33,630)
Low-Pressure Pumps	342,955	657,062	79,896
Other	26,252	193,285	67,817
Total	\$ 601,915 \$	2,629,605	\$ (403,000)

During 2021, the District began utilizing fiber optic internet for all its facilities, resulting in an increase in information technology expense. In addition, the District acquired a system license update for its mobile workforce system in the amount of \$25,850. The increase in low-pressure pump expense is due to the District's continued growth in sewer service. As gravity sewer is not feasible for all customers, namely those in hilly areas, low-pressure sewer (EONE) systems are utilized to pump sewer to areas where gravity sewer is in place.

During 2020, the District hired two additional pump station maintenance personnel due mainly to the additional low-pressure pumps and pump station maintenance within the District. With the startup of the new Melton Hill Lake Wastewater Treatment Plant, an additional employee was hired for plant operations. One new electrician was hired during the year as part of the District's succession plan for an electrician who is retiring. Contributions to the District's Defined Benefit Pension Plan increased during 2020 due to overlapping fiscal year payments into the plan. The reduction in Water Treatment Supplies is due to the reclassification of plant maintenance as well as reduced expenses for security installations from the previous year. The District completed construction of the Ten Mile Wastewater Pump Station during the year and therefore no longer sends wastewater flows to First Utility District for treatment. However, with that pump station's increased capacity design as well as the Melton Hill Lake Wastewater Treatment Plant coming online during the year, power costs were increased from the previous years. The increase in Electrical Repairs and Maintenance is due to increased maintenance needs at the water plants from the previous year. The largest increase in low-pressure pump expense is due to the timing of purchasing low-pressure wastewater pumps inventory. The District purchases these pumps in large quantities to hold in inventory for customer purchase.

### **GENERAL TRENDS AND SIGNIFICANT EVENTS (Continued)**

### PROPRIETARY FUND CAPITAL ASSETS

The District is continuing its water and wastewater line replacement, relocation, and extension program. The reasons for these replacements are aging infrastructure that has reached or exceeded its useful life, upgrades to accommodate growth, and relocation of water and sewer lines due to state and county road projects.

During 2021, 2020 and 2019, the District increased its capital assets before depreciation by \$8.1, \$9.1, and \$52.8 million, respectively. This increase is due to the following:

	2021	2020	2019
Water Line Extensions and Improvements Water Plant Upgrades Wastewater Lines	\$ 558,968 \$ 257,958 6,505,319	1,148,616 \$ 212,387 25,121,319	1,979,024 60,260 6,325,981
Wastewater Plant Improvements	49,469,476	17,311,601	49,168
Office, Vehicles and Equipment	697,926	485,880	1,327,818
Land and Easements	3,579,036	81,352	38,233
Disposals	(74,960)	(9,162,007)	(778,702)
	60,993,723	35,199,148	9,001,782
Construction in Progress - Net	(52,881,005)	(26,088,437)	43,822,819
Total	\$ 8,112,718 \$	9,110,711 \$	52,824,601

During 2021, 2020 and 2019, the District was in the process of constructing the Melton Lake wastewater treatment plant (WWTP), which went online in January 2020. The related construction in progress as of year-end 2021, 2020 and 2019 were \$0, \$51.4 and \$47.4 million. The remaining contractual commitment for this project as of June 30, 2021 was \$100 thousand with a projected completion date during fiscal year 2022.

During 2020, several projects that are related to the Melton Lake WWTP were completed. These projects included the outfall discharge line, the Karns transfer pump station, and the Hardin Valley sewer force main.

Depreciation expense of the District's system increased (decreased) by \$2,434, \$105 and \$(17) thousand in 2021, 2020 and 2019, respectively.

The District's capital asset activity for 2021 and 2020 is described in Notes 4 and 5 to the financial statements.

# PROPRIETARY FUND DEBT

At year-end 2021, 2020 and 2019, the District had \$162.0, \$164.6 and \$166.9 million in long and short-term debt, an increase (decrease) of \$(2.6), \$(2.3) and \$42.0 million. During 2021, 2020 and 2019, the District paid principal of \$2.5, \$2.2 and \$2.6 million, respectively.

The long-term debt to total asset and deferred outflows ratio was 0.57, 0.58, and 0.58 in 2021, 2020 and 2019 respectively.

During 2019, the District issued \$28.5 million in water and sewer revenue bonds to provide financing for several of the District's capital projects. Additionally, during 2019, the District issued \$15 million in local government public improvement revenue bonds.

More detailed information about the District's long-term debt is described in Notes 6 and 7 to the financial statements.

# **GENERAL TRENDS AND SIGNIFICANT EVENTS (Continued)**

### **ECONOMIC FACTORS AND FISCAL YEAR 2022**

The District's operating budget for FY 2022 has projected revenues of \$31.0 million and expenses of \$28.3, with an estimated increase of \$2.7 million in net position. The District does not anticipate issuing any further revenue bonds to provide for the financing of capital projects.

## **CONTACTING THE DISTRICT**

This annual comprehensive financial report is designed to provide our customers, creditors and regulatory agencies with a general overview of the District's finances. If you have any questions about this report or need additional information, you may contact the District at:

Drexel Heidel, General Manager West Knox Utility District 2328 Lovell Road Knoxville, TN 37932 865-690-2521 www.wkud.com

# PROPRIETARY FUND BALANCE SHEETS

As of June 30	, _	2021	_	2020				
ASSETS AND DEFERRED OUTFLOWS								
CURRENT ASSETS								
Cash and Cash Equivalents	\$	19,769,594	\$	13,647,067				
Cash and Cash Equivalents - Restricted		324,955		1,268,004				
Investments, at Fair Value		26,575,309		26,491,184				
Investments - Restricted, at Fair Value		0		5,072,137				
Accounts Receivable - (Net of Allowance for Uncollectible Accounts								
of \$18,749 for 2021 and \$65,000 for 2020)		3,490,591		3,509,074				
Inventory - Materials		0		81,399				
Prepaid Expenses	_	70,024	_	59,526				
Total Current Assets	_	50,230,473	_	50,128,391				
NON-CURRENT ASSETS								
Capital Assets - Net	_	233,106,165	_	233,137,813				
Other Assets								
Net Pension Asset - TCRS Pension Plan		566,955		551,161				
Other Deposits	_	560	_	560				
Total Other Assets	_	567,515	_	551,721				
Total Non-Current Assets	-	233,673,680	-	233,689,534				
TOTAL ASSETS	_	283,904,153	_	283,817,925				
DEFERRED OUTFLOWS OF RESOURCES								
Pension Plans		1,322,562		2,092,765				
Other Postemployment Benefits		66,866		17,392				
Deferred Bond Refunding Loss	_	216,624	_	246,210				
TOTAL DECEMBED OUTELOWS OF DESCURCES		1 606 050	_	2 256 267				
TOTAL DEFERRED OUTFLOWS OF RESOURCES	-	1,606,052	-	2,356,367				
TOTAL ASSETS AND DEFERRED OUTFLOWS	\$_	285,510,205	\$	286,174,292				

# PROPRIETARY FUND BALANCE SHEETS (Continued)

	As of June 30,	2021	_	2020
LIABILITIES, DEFERRED INF	LOWS AND NET F	POSITION		
CURRENT LIABILITIES				
Accounts Payable Accounts and Retainage Payable - Construction Payroll and Related Liabilities Other Accrued Liabilities Accrued Revenue Bond Interest Payable Revenue Bonds - Current Portion	\$	609,480 937,021 461,657 726,005 432,023 3,435,000	\$	683,048 1,487,368 534,208 703,506 438,673 2,510,000
Total Current Liabilities		6,601,186	_	6,356,803
NON-CURRENT LIABILITIES  Revenue Bonds - Net of Current Portion  Net Pension Liability - Defined Benefit Plan  Other Postemployment Benefits Liability  Total Non-Current Liabilities		158,548,335 2,925,805 220,936 161,695,076	_	162,089,862 4,770,128 140,289 167,000,279
TOTAL LIABILITIES		168,296,262	_	173,357,082
DEFERRED INFLOWS OF RESOURCES  Derivative Instrument - Interest Rate Swap  Pension Plans  Other Postemployment Benefits		2,843,003 1,450,351 20,836	_	3,843,410 609,917 27,961
TOTAL DEFERRED INFLOWS OF RESOURCES		4,314,190		4,481,288
NET POSITION  Net Investment in Capital Assets Restricted: Pensions Unrestricted		70,727,388 566,955 41,605,410	<del>-</del>	73,636,934 551,161 34,147,827
TOTAL NET POSITION		112,899,753		108,335,922
TOTAL LIABILITIES, DEFERRED INFLOWS AND N	ET POSITION \$	285,510,205	\$_	286,174,292

# PROPRIETARY FUND STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

For t	he Years Ended June 30,	2021	_	2020
ODEDATING DEVENIUES				
OPERATING REVENUES	\$	10 740 000	Φ	40 700 F70
Water, Net Wastewater	\$	10,748,092	\$	10,789,576
		16,159,287		16,180,046
Connection Fees		1,998,500		1,481,283
Low Pressure Pump Fees Customer Forfeited Discounts		1,419,000		789,450
Service Fees		310,671		288,068
		162,207		140,700
Wastewater Inspection Fees		23,910		17,580
Miscellaneous	_	291,548		229,841
Total Operating Revenues	_	31,113,215	_	29,916,544
OPERATING EXPENSES				
Water Purification and Supply		1,364,413		1,473,656
Wastewater Collection and Treatment		5,353,888		4,752,955
Water Treatment and Distribution		3,927,958		3,936,095
Wastewater Capacity Management Opera	tions	, ,		, ,
Maintenance (CMOM)		1,142,385		1,257,520
Shop and General Maintenance		342,125		302,950
Customer Accounting		431,720		358,761
Administrative and General		3,213,556		3,092,193
Depreciation - Water System		2,491,981		2,474,850
Depreciation - Wastewater System		5,277,234		2,895,016
Depreciation - Other	_	422,023	_	386,900
Total Operating Expenses	_	23,967,283		20,930,896
OPERATING INCOME		7,145,932		8,985,648

# PROPRIETARY FUND STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION (Continued)

For the Years Ended June 30,	2021	2020
NON-OPERATING REVENUES (EXPENSES)		
Investment Income, Net	169,735	1,052,950
Interest Expense	(4,968,442)	(5,636,465)
Change in Fair Value of Derivative Instrument - Interest Rate Swap	1,000,407	(668,570)
Gain (Loss) on Sales or Disposals of Capital Assets	(8,087)	(2,733,429)
Total Non-Operating Revenues (Expenses), Net	(3,806,387)	(7,985,514)
INCREASE (DECREASE) IN NET POSITION BEFORE		
CAPITAL CONTRIBUTIONS	3,339,545	1,000,134
CAPITAL CONTRIBUTIONS		
Cash Contributions	108,644	0
Developers Contributions of Capital Assets	1,115,642	2,876,640
CHANGE IN NET POSITION	4,563,831	3,876,774
NET POSITION, BEGINNING OF YEAR	108,335,922	104,459,148
NET POSITION, END OF YEAR	\$112,899,753_	\$ 108,335,922

# PROPRIETARY FUND STATEMENTS OF CASH FLOWS

For the Years Ended June 30	), <u> </u>	2021	_	2020
CASH FLOWS FROM OPERATING ACTIVITIES  Receipts from Customers and Users  Payments to Employees  Payments to Suppliers	\$	31,154,197 (7,307,043) (8,769,652)	\$	28,980,419 (7,031,195) (8,525,590)
Net Cash Provided by (Used in) Operating Activities	_	15,077,502	_	13,423,634
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Cash Contributed by Federal Grant Awards Acquisition and Construction of Capital Assets Proceeds from Sale of Capital Assets Interest Paid on Bonds Payable Principal Paid on Bonds Payable	5	108,644 (7,622,383) 20,001 (5,052,033) (2,510,000)		0 (21,546,816) 26,449 (5,713,590) (2,195,000)
Net Cash Provided by (Used in) Capital and Related Financing Activities	-	(15,055,771)	_	(29,428,957)
CASH FLOWS FROM INVESTING ACTIVITIES Interest Income Received Purchases of Investments Proceeds from Sales and Maturities of Investments		484,376 (21,658,182) 26,331,553		751,177 (51,048,566) 61,131,623
Net Cash Provided by (Used in) Investing Activities	_	5,157,747		10,834,234
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS		5,179,478		(5,171,089)
CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR	=	14,915,071	_	20,086,160
CASH AND CASH EQUIVALENTS, END OF YEAR	\$_	20,094,549	\$ <sub>=</sub>	14,915,071
Cash and Cash Equivalents at End of Year Consist of: Unrestricted Cash and Cash Equivalents Restricted Cash and Cash Equivalents Total	\$ - \$	19,769,594 324,955 20,094,549	\$ _ \$	13,647,067 1,268,004 14,915,071
	Υ=	==,== :,= :=		, ,

# PROPRIETARY FUND STATEMENTS OF CASH FLOWS (Continued)

For the Years Ended June 30	), _	2021		2020
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES				
Operating Income	\$	7,145,932	\$	8,985,648
Adjustments to Reconcile Operating Income				
to Net Cash Provided by (Used in) Operating Activities:				
Depreciation		8,191,238		5,756,766
Bad Debt Expense		0		203,093
Changes in:				
Accounts Receivable		18,483		(1,191,601)
Other Current Assets		70,901		(75,900)
Accounts Payable		(73,568)		(206,393)
Payroll and Related Liabilities		(72,551)		90,878
Other Accrued Liabilities		22,499		52,382
Net Pension Asset and Liability		(1,860,117)		504,633
Other Postemployment Benefits (OPEB) Liability		80,647		22,059
Deferred Outflows and Inflows for Pension Plans		1,610,637		(701,143)
Deferred Outflows and Inflows for OPEB	_	(56,599)	_	(16,788)
NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES	\$_	15,077,502	\$_	13,423,634
Noncash Investing, Capital and Financing Activities:				
Gain (Loss) on Investments	\$	(314,641)	\$	301,773
Gain (Loss) on Sales or Disposals of Capital Assets		(8,087)		(2,733,429)
Net Amortization (Accretion) of Bond Premiums and Discounts		106,527		106,319
Amortization of Deferred Cost of Defeased Bonds		(29,586)		(30,721)
Developers Contributions of Capital Assets		1,115,642		2,876,640
Change in Fair Value of Derivative Instrument - Interest Rate Swap		1,000,407		(668,570)

# STATEMENTS OF FIDUCIARY NET POSITION - PENSION TRUST FUND

	As of June 30,		2021		2020	
	ASSETS					
Investments, at Fair Value Mutual Funds: Money Market - Short Term Domestic Equity International Equity Fixed Income Real Estate Market Neutral & Alternative		\$	117,986 4,053,600 3,039,727 3,379,371 583,111 706,652	\$	212,686 2,658,814 2,062,865 3,313,817 456,544 655,759	
Total Investments			11,880,447		9,360,485	
TOTAL ASSETS		\$	11,880,447	\$	9,360,485	
LIABILITIES AND NET POSITION						
LIABILITIES Accounts Payable		\$	0	\$	0	
NET POSITION Restricted for Pension & Retirement Benefit	efits		11,880,447	•	9,360,485	
TOTAL LIABILITIES AND NET POSITION		\$_	11,880,447	\$	9,360,485	

# STATEMENTS OF CHANGES IN FIDUCIARY NET POSITION - PENSION TRUST FUND

	For the Years Ended June 30,		2021		2020
ADDITIONS					
Employer Contributions		\$	702,000	\$	1,098,000
Net Investment Earnings		_	2,591,046	_	25,099
<b>Total Additions</b>		-	3,293,046	_	1,123,099
DEDUCTIONS					
Benefit Payments:					
Annuity Payments			347,721		287,000
Lump Sum Payments			425,641		150,617
Administrative Expenses		_	(278)	_	23
<b>Total Deductions</b>		_	773,084	_	437,640
CHANGE IN NET POSITION			2,519,962		685,459
TOTAL NET POSITION REST	RICTED FOR PENSION				
& RETIREMENT BENEFITS,	BEGINNING OF YEAR	-	9,360,485	_	8,675,026
TOTAL NET POSITION REST	RICTED FOR PENSION				
& RETIREMENT BENEFITS,	END OF YEAR	\$	11,880,447	\$	9,360,485

### NOTES TO THE FINANCIAL STATEMENTS

June 30, 2021 and 2020

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

West Knox Utility District ("WKUD" or the "District") was established on October 18, 1954 under the authority of Title 7, Chapter 82 of the 1937 Utility District Law of the State of Tennessee.

The WKUD Board of Commissioners are appointed by the Knox County Mayor for a term of four years. Knox County does not have any fiscal or budgetary control over WKUD. The operations of WKUD are funded by water and wastewater rates established by the Board of Commissioners.

**Basis of Accounting and Presentation -** The District's financial statements are presented on the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB).

All operating activities (other than fiduciary fund activities related to the defined benefit pension plan) of the District are accounted for within a single proprietary (enterprise) fund. Proprietary funds are used to account for operations that are (a) financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the cost (expenses, including depreciation) of providing goods or services to the general public on a continuing basis are financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

The District makes a distinction between operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with its principal ongoing operations. The principal operating revenues of the District are water and wastewater charges to customers. Operating expenses consist of salaries, benefits, utilities, operating contracts for maintenance, insurance, and depreciation on capital assets. All revenues and expenses not meeting these definitions are reported as non-operating revenues and expenses.

The accounting and financial reporting treatment applied to the District is determined by its measurement focus. The transactions of the District are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operations are included on the balance sheet. Net position (i.e., total assets plus deferred outflows, net of total liabilities plus deferred inflows) are segregated into net investment in capital assets; restricted for capital assets activity and debt service; and unrestricted components.

The fiduciary fund - pension trust fund is used to account for resources held in trust for the benefit of the participants in the District's defined benefit pension plan. These resources are not included in the District's proprietary fund financial statements because they are not available to support the operations of the District. The accounting used for the fiduciary fund - pension trust fund is essentially the same as that used for the proprietary fund, using the same measurement focus and basis of accounting. The WKUD Board of Commissioners provides fiduciary responsibility for the administration and investment of the defined benefit plan reported as the pension trust fund.

**Budgeting -** The District adopts flexible annual operating and capital budgets. Budgets are adopted on a basis consistent with generally accepted accounting principles. The current operating budget details the District's plans to earn and expend funds for charges incurred for operation, maintenance, certain interest and general functions, and other charges for the fiscal year. The capital budget details the plan to receive and expend cash basis capital contributions, grants, borrowings and certain revenues for capital projects. The District's budgets are not legally binding. During the year, management is authorized to transfer budgeted amounts between line items within the District's departments.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Cash Equivalents, Deposits and Investments -** Cash and cash equivalents, for purposes of the statement of cash flows, include restricted and unrestricted cash on hand or on deposit, certificates of deposit, and debt security investments with a maturity at purchase of three months or less.

Investments are reported at their estimated fair value (see Note 3). Realized gains and (losses) from the sale of investments are calculated separately from the change in the fair value. Realized gains or (losses) in the current period include unrealized amounts from prior periods. Purchases and sales of securities are recorded on the tradedate basis. Interest income is recorded on the accrual basis.

**Investments - Fiduciary Fund -** The pension trust fund's investments are stated at their estimated fair value (see Note 3). Investment income includes realized gains (losses) from the sale of investments, unrealized gains (losses) in the change in market values, and interest and dividend income earned during the year. Purchases and sales of securities are recorded on a trade-date basis. Interest income is recorded on the accrual basis and dividends are recorded on the ex-dividend date.

**Restricted Assets -** Restricted assets represent cash and investments maintained in accordance with bond resolutions, loan agreements, grant awards, and other resolutions and formal actions of the District or by agreement for the purpose of funding certain debt service payments, depreciation and contingency activities, and improvements and extensions to the system. Restricted assets are generally not available for current operating expenses.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

**Receivables, Revenues and Unbilled Revenues -** Revenues are billed monthly to customers on a cyclical meter reading basis. Recognition has been given to unbilled revenue in the financial statements.

Accounts receivable are stated at the amount management expects to collect from outstanding balances. The District provides for estimated uncollectible receivables through a reduction of gross water revenues and a credit to an allowance based on its assessment of the current status of individual accounts and historical write-off experience. Balances that are still outstanding after management has used reasonable collection efforts are written off through a charge to the valuation allowance and a credit to accounts receivable.

Operating revenues consist of water and wastewater revenues net of allowance for uncollectibles, and forfeited discounts, inspection fees and various service fees. Connection (tap) fees are recorded as revenue to the extent of expenses incurred in connecting a customer to the system. Connection fees in excess of costs, if any, are recorded as cash capital contributions.

Non-operating revenue consists of investment income. Investment income is interest earned, the accretion of interest on zero coupon debt instruments and the change in the fair value of investment securities.

**Expenses -** Operating expenses consist of the cost of water and wastewater collection, treatment, storage and distribution. Other operating expenses include customer billing, collections, administrative and general and depreciation of capital assets.

Non-operating expenses consist of interest on long-term liabilities, debt issuance costs and loss on the disposal or impairment of capital assets.

**Inventories -** Material and supply inventories are stated at cost using the first-in, first-out method. Incidental supplies and chemicals are not included in inventory.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Capital Assets -** Property, plant and equipment in service and construction in progress are recorded at cost if purchased or constructed. Assets acquired through contributions from developers or other customers are capitalized at their estimated acquisition value, if available, or at engineers' estimated acquisition value or cost to construct at the date of the contribution. Utility systems acquired from other governmental service providers are recorded at the purchase price, limited to acquisition value.

Maintenance and repairs, which do not significantly extend the value or life of property, plant or equipment, are expensed as incurred. The District defines capital assets as an asset with an initial individual cost, or a project with a cumulative cost, of more than \$5,000 and an estimated useful life in excess of one year.

Interest is not capitalized on project costs funded by contributed capital, such as grants, gifts and impact fees. Interest costs of tax-exempt borrowings are capitalized net of related investment earnings on the proceeds. Depreciation is not recorded until the assets are put into use.

Assets are depreciated on the straight-line method. Depreciation is calculated using the following estimated useful lives:

	<u>Years</u>
Source of Supply Equipment	15-50
Water Treatment Plant	40-50
Wastewater Treatment Plant	40-50
Transmission and Distribution Systems	40-50
Equipment	5-20
Structures and Improvements	10-50
Office Furniture, Equipment and Vehicles	5-20

**Long-Term Obligations and Costs -** Long-term obligations are reported at face value, net of applicable premiums and discounts. Premiums and discounts, and gains or losses on advance refundings and defeasances are deferred and amortized over the life of the related bonds.

**Compensation for Future Absences -** Accumulated vacation eligible to be paid to employees at termination is recorded as an expense and liability as the benefits are earned.

**Pension Plans** - For purposes of measuring the District's net pension liability, pension expense, deferred outflow of resources and deferred inflows of resources related to the single-employer pension plan, management determines these amounts using the same basis as they are reported in the pension trust fund financial statements. Benefit payments are recognized by the Plan when due and payable in accordance with the benefit terms and the Plan reports its investments at estimated fair value. The Plan's financial statements are presented in the accompanying financial statements as a pension trust fund.

For purposes of measuring the net pension asset, deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the District's participation in the Public Employee Retirement Plan of the Tennessee Consolidated Retirement System (TCRS), and additions to/deductions from the District's fiduciary net position have been determined on the same basis as they are reported by the TCRS for the Public Employee Retirement Plan. For this purpose, benefits (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms of the Public Employee Retirement Plan of TCRS. Investments are reported at fair value.

**Contributions -** Contributions are recognized in the statement of revenues, expenses, and changes in net position when earned. Contributions include developer contributed utility systems, capacity and other supplemental support by other utilities and industrial customers and federal, state and local grants in support of system improvements.

**Presentation of Certain Taxes -** The District collects various taxes from customers and remits these amounts to applicable taxing authorities. The District's accounting policy is to exclude these taxes from revenues and cost of operations.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Deferred Outflows/Inflows of Resources** - In addition to assets, the balance sheet reports a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. In addition to liabilities, the balance sheet reports a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until then.

Net Position - Proprietary Fund - Net position comprises the various net earnings from operating and non-operating revenues, expenses, and contributions of capital. Net position is classified in the following three components: net investment in capital assets; restricted for capital assets activity, debt service, and pensions; and unrestricted net position. Net investment in capital assets consists of all capital assets, net of accumulated depreciation and deferred outflows of resources and deferred inflows of resources and is reduced by outstanding debt that is attributable to the acquisition, construction, and improvement of those assets; debt or deferred inflow of resources attributable to unspent proceeds or other restricted cash and investments are excluded from the determination. Restricted for capital assets activity, debt service and pensions consist of net positions for which constraints are placed thereon by external parties, such as lenders, grantors, contributors, laws, regulations, and enabling legislation, including self-imposed legal mandates. The net position restricted for pensions is restricted due to state statutes, and the plan assets which are in trust, are to be used only for the benefit of retirees and beneficiaries and are protected from the District's creditors. The unrestricted component of net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position.

**Net Position - Pension Trust Fund -** Net fiduciary position consists of results from net investment income (loss), employer contributions, benefits paid, and administrative expenses of the District's defined benefit pension plan (pension trust fund). Fiduciary net position is classified as follows: restricted for pension benefits.

**Net Position Flow Assumption** - Sometimes the District will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted - net position and unrestricted - net position in the financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. When both restricted and unrestricted resources are available for use, it is the District's policy to consider restricted - net position to have been depleted before unrestricted - net position is applied.

**Estimates -** The preparation of financial statements in conformity with generally accepted accounting principles requires management to make certain estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the balance sheet date and reported amounts of revenues and expenses during the reporting period. Estimates are used to determine depreciation expense, the allowance for doubtful accounts and certain claims and judgment liabilities, among other amounts. Actual results may differ from those estimates.

#### **Recent Accounting Pronouncements**

**GASB Statement No. 84 -** During the fiscal year ended June 30, 2021, the District implemented GASB Statement No. 84, *Fiduciary Activities*, which addresses reporting by governments for fiduciary activities. The adoption of this standard did not have a material impact on the District's financial statements.

**GASB Statement No. 93** - During the fiscal year ended June 30, 2021, the District implemented GASB Statement No. 93, *Replacement of Interbank Offered Rates*, which addresses reporting by governments for amendments to or replacements of financials instruments in response to global reference rate reform which is transitioning away from interbank offered rates such as the London Interbank Offered Rate (LIBOR). The adoption of this standard did not have a material impact on the District's financial statements as the District had not replaced LIBOR as the reference rate for its interest rate swap (See Note 7) as of June 30, 2021. The requirement to remove LIBOR as the reference rate is not effective until fiscal year ended June 30, 2022.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**GASB Statement No. 97** - During the fiscal year ended June 30, 2021, the District implemented GASB Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*, which addresses reporting by governments for component units and deferred compensation plans. The adoption of this standard did not have a material impact on the District's financial statements.

**GASB Statement No. 98** - During the fiscal year ended June 30, 2021, the District implemented GASB Statement No. 98, *The Annual Comprehensive Financial Report*, which establishes the term annual comprehensive financial report and its acronym ACFR in replacement of comprehensive annual financial report and its acronym. The adoption of this standard did not have a material impact on the District's financial statements.

**Reclassifications** – Certain items in the 2020 financial statements may have been reclassified to conform to the 2021 financial statements.

**Evaluation of Subsequent Events** – Management has evaluated subsequent events through December 16, 2021, which is the date the financial statements were available to be issued, and has determined that there are no subsequent events that require disclosure.

#### **NOTE 2 - DEPOSITS AND INVESTMENTS**

At June 30, 2021 and 2020, the District had the following deposits and investments:

		Proprie	tary Fund			Fiduciary Fund							
	202	1	202	0	2021		202	2020					
		Weighted Average		Weighted Average		Weighted Average		Weighted Average					
	Fair	Maturity	Fair	Maturity	Fair	Maturity	Fair	Maturity					
	Value	(Years)	Value	(Years)	Value	(Years)	Value	(Years)					
Deposits:													
Demand Deposits	\$ 20,094,549	N/A	\$ 14,915,071	N/A	\$0	N/A	\$0	N/A					
Investments:													
Federal Agency Debt Securities	7,996,370	1.6	5,006,110	1.5	0	N/A	0	N/A					
U.S. Treasuries	7,495,030	1.6	3,000,950	0.2	0	N/A	0	N/A					
Cash & Cash Equivalents	12,703	N/A	249,257	N/A	0	N/A	0	N/A					
Certificates of Deposit	11,071,206	0.7	18,280,030	1.2	0	N/A	0	N/A					
State & Municipal Bonds	0	N/A	5,026,974	0.2	0	N/A	0	N/A					
Mutual Funds	0	N/A	0	N/A	11,880,447	N/A	9,360,485	N/A					
Total Investments	26,575,309		31,563,321		11,880,447		9,360,485						
Total	\$ 46,669,858		\$ 46,478,392		\$_11,880,447		\$ 9,360,485						

A summary of the deposits and investments on the proprietary fund balance sheets at June 30, 2021 and 2020 is as follows:

	2021		2020
\$	19,769,594	\$	13,647,067
	324,955		1,268,004
	26,575,309		26,491,184
	0	_	5,072,137
\$_	46,669,858	\$_	46,478,392
	\$ _ \$_	\$ 19,769,594 324,955 26,575,309 0	\$ 19,769,594 \$ 324,955 26,575,309 0

#### **NOTE 2 - DEPOSITS AND INVESTMENTS (Continued)**

As of June 30, 2021 and 2020, the District's investments were in the following:

	Proprietar	y Fund	Fiduciary	y Fund		
	2021	2020	2021	2020		
Certificates of Deposits	41.7%	57.9%	0.0%	0.0%		
Cash & Cash Equivalents	0.0%	0.8%	0.0%	0.0%		
Federal Agency Securities	30.1%	15.9%	0.0%	0.0%		
U.S. Treasuries	28.2%	9.5%	0.0%	0.0%		
State & Municipal Bonds	0.0%	15.9%	0.0%	0.0%		
Mutual Funds	0.0%	0.0%	100.0%	100.0%		
Total	100.0%	100.0%	100.0%	100.0%		

# **Deposits - Custodial Credit Risk**

Tennessee Code Annotated (TCA) Section 7-82-108 and bond covenants restrict the types of depositories available to the District. The District is limited to demand or certificates of deposits with state or national chartered banks, or credit unions located in the United States. The District's deposits, with a carrying amount of \$20,094,549 and \$14,915,071 at June 30, 2021 and 2020, respectively, were covered by FDIC insurance, government securities, or the bank collateral pool administered by the Treasurer of the State of Tennessee. The bank may use one of three different pledged security levels (90%, 100% or 105%) depending on the specific bank holding the deposit. Participating banks determine the aggregate balance of their public fund accounts for the District. Collateral securities required to be pledged by the participating banks to protect their public fund accounts are pledged to the State Treasurer on behalf of the bank collateral pool. The securities pledged to protect these accounts are pledged in the aggregate rather than against each individual account. The members of the pool may be required by agreement to pay an assessment to cover any deficiency. Under this additional assessment agreement, public fund accounts covered by the pool are insured and classified as Category 1, under GASB Statement No. 40, for purposes of custodial credit risk disclosure.

#### Investments, at Fair Value

The District's proprietary fund investments at June 30, 2021 and 2020, with a carrying amount of \$26,575,309 and \$31,563,321, respectively, are in U.S. government and federal agency debt securities, state and municipal bonds, and certificates of deposit which are registered in the District's name. The carrying value of investments is presented at fair value.

#### **Investment Income, Net**

Investment income, net, for the proprietary fund for 2021 and 2020 consisted of the following:

	 2021	_	2020
Interest Income Realized and Unrealized Gains (Losses) - Net	\$ 484,376 (314,641)	\$	751,177 301,773
Total Net Investment Income	\$ 169,735	\$_	1,052,950

# **Investment Policies - Proprietary Fund**

State statute (T.C.A. § 7-82-108) authorizes the District to invest in obligations of the federal government, federal agency securities, State of Tennessee, state local government investment pool (SLGIP), state and municipal bonds, certificates of deposit and other time deposits and repurchase agreements. The District may also invest in collateralized certificates of deposit or repurchase agreements by banks pledging specific debt securities or those which participate in the state collateral pool.

Custodial Credit Risk: The District's investment policy requires that investment securities be registered in the name of West Knox Utility District.

#### **NOTE 2 - DEPOSITS AND INVESTMENTS (Continued)**

*Credit Risk:* The District's investment policy and state law limits investments in non-federal obligations to issuers that are rated in the two highest rating categories by a nationally recognized rating agency of such obligations. Ratings were obtained from either Moody's or Standard & Poor's.

At June 30, 2021 and 2020, the District's investments in marketable debt securities were rated as follows:

	202	21		2020			
	Fair			Fair			
	Value Moody's			Value	Moody's		
Federal Agency Debt Securities	\$ 7,996,370	Aaa	\$	5,006,110	Aaa		
U.S. Treasuries	7,495,030	N/A		3,000,950	N/A		
State & Municipal Bonds	0	N/A		1,339,707	Aaa		
State & Municipal Bonds	0	N/A		3,687,267	Aa1 to Aa3		
Total	\$ 15,491,400		\$_	13,034,034			

Interest Rate Risk: The District's Investment Policy limits its holdings to obligations having a final maturity on the date of investment of not to exceed forty-eight (48) months, or which may be tendered by the holder to the issuer thereof, or an agent of the issuer, at not less than forty-eight (48) month intervals. Investments are made based upon prevailing market conditions with the intent to hold the instrument until maturity. If the performance of the portfolio can be improved upon by the sale of an investment prior to maturity, the policy allows for the implementation of this strategy.

#### **Investment Policies - Fiduciary Fund**

See Note 8-A for information concerning the investment policies for the West Knox Utility District Defined Benefit Plan.

#### **NOTE 3 - FAIR VALUE OF INVESTMENTS**

GAAP establishes a framework for measuring fair value. That framework provides a fair value hierarchy that prioritizes the input to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets (Level 1 measurements) and the lowest to unobservable inputs (Level 3 measurements). The three levels of fair value hierarchy are described below:

- Level 1: Quoted prices in active markets for identical assets or liabilities.
- Level 2: Observable inputs other than quoted prices included in Level 1, such as quoted prices for similar assets and liabilities in active markets; quoted prices for identical or similar assets and liabilities in markets that are not active; or other inputs that are observable or can be corroborated by observable market data.
- Level 3: Unobservable inputs that are supported by little or no market activity and that are significant to the fair value of the assets or liabilities. This includes certain pricing models, discounted cash flow methodologies and similar techniques that use significant unobservable inputs.

Investments whose values are based upon quoted market prices in active markets, and are therefore classified within Level 1, primarily include certain U.S. Government Obligations, federal agency debt securities and mutual funds. These investments are traded daily in public markets in the United States and other foreign countries. The fair value of these investments is based on the last reported sales price on the last day of the fiscal year.

Investments that trade in markets that are not considered to be actively traded on a daily basis, but are valued based on quoted market prices, dealer and broker quotations, bid prices, or alternative pricing sources using observable inputs, are classified within Level 2. These include certain federal agency debt securities, interest rate swaps and state and municipal bonds.

#### **NOTE 3 - FAIR VALUE OF INVESTMENTS (Continued)**

Investments classified within Level 3 have significant unobservable inputs, as they trade infrequently or not at all. Level 3 investments include private equity funds, real estate investments, limited partnerships, certain mortgage and asset backed and common and collective trust funds that are primarily invested in real estate. The fair value of these investments is determined by estimates provided by independent pricing sources in asset classes, non-binding bid prices from industry vendors and managers, and the net asset value on the last day of the fiscal year. During 2021 and 2020, the District did not have any Level 3 investments.

The District and its Pension Trust Funds have the following recurring fair value measurements as of June 30, 2021 and 2020:

**Debt Securities** - This category includes U.S. Treasuries, Federal Agency Debt and State and Municipal bonds. Values are based on actively traded individual debt securities at the quoted market prices for identical assets in active markets. For non-actively traded individual debt securities are valued using pricing models that maximize the use of observable inputs for similar securities which includes the yield currently available on comparable securities of issuers with similar maturities and credit ratings. Debt securities are classified as a Level 1 or 2 in the fair value hierarchy.

**Mutual Funds -** Valued at the daily closing price as reported by the fund. Mutual funds held by the District's Pension Trust Fund are open-end mutual funds that are registered with the U.S. Securities and Exchange Commission (SEC). These funds are required to publish their daily net asset value (NAV) and to transact at that price. The mutual funds held by the Pension Trust Funds are deemed to be actively traded and are classified as a Level 1 in the fair value hierarchy.

**Derivative Liabilities - Interest Rate Swap -** Valued based on the interest rate swap agreement's valuation models and assumptions and available market data, some of which may be internally developed. The fair value model calculates future cash flows by projecting forward rates, and then discounts those cash flows at their present value. Interest rate swaps are classified as Level 2 in the fair value hierarchy.

# **NOTE 3 - FAIR VALUE OF INVESTMENTS (Continued)**

The following table summarizes the assets and liabilities of the Proprietary and Pension Trust Funds for which fair values are determined on a recurring basis as of June 30, 2021 and 2020:

	_	Fair Valu					
	Quoted Prices in Active Markets for Identical Assets (Level 1)		Significant Observable Inputs (Level 2)		Significant Unobservable Inputs (Level 3)		Total
June 30, 2021		_		•	_	•	_
Investments Proprietary Fund Federal Agency Debt Securities U.S. Treasuries	\$	0 7,495,030	\$ 7,996,370 0	\$	0	\$	7,996,370 7,495,030
Total Proprietary Fund	_	7,495,030	7,996,370	•	0		15,491,400
Pension Trust Fund  Mutual Funds		11,880,447	0		0_		11,880,447
Total Investments, at Fair Value	\$_	19,375,477	\$ 7,996,370	\$	0	\$	27,371,847
Derivative Liability Proprietary Fund Derivative Liability - Interest Rate Swap	\$_	0	\$ 2,843,003	\$	0	\$	2,843,003
June 30, 2020 Investments Proprietary Fund Federal Agency Debt Securities	\$	0	\$ 5,006,110	\$	0	\$	5,006,110
U.S. Treasuries		3,000,950	0		0		3,000,950
State & Municipal Bonds  Total Proprietary Fund	_	3,000,950	5,026,974 10,033,084	•	0		5,026,974 13,034,034
Pension Trust Fund Mutual Funds	_	9,360,485	0		0		9,360,485
Total Investments, at Fair Value	\$_	12,361,435	\$ 10,033,084	\$	0	\$	22,394,519
Derivative Liability Proprietary Fund Derivative Liability - Interest Rate Swap	\$_	0	\$ 3,843,410	\$	0	\$	3,843,410

For the fiscal years 2021 and 2020, there were no significant transfers in or out of Levels 1, 2, or 3. There have been no changes in the methodologies used for fiscal years 2021 and 2020.

# **NOTE 4 - CAPITAL ASSETS**

A summary of capital asset activity and changes in accumulated depreciation for the year ended June 30, 2021 is as follows:

		Balance				Deletions Retirements		Balance
		07/01/20		Additions		Transfers		06/30/21
Capital Assets Not Being Depreciated								
Water System:	_		_		_		_	
Land and Easements	\$	384,708	\$	20,727	\$	0	\$	405,435
Construction in Progress		914,063		3,850,066		(1,328,984)		3,435,145
Wastewater System:		C45 CC2		2 550 200		0		4 000 070
Land and Easements Construction in Progress		645,663 58,086,724		3,558,309 2,671,461		0 (58,073,548)		4,203,972 2,684,637
Office Property and Equipment:		30,000,724		2,071,401		(56,075,546)		2,004,037
Land and Easements		244,189		0		0		244,189
Construction in Progress		244,109		12,780		(12,780)		244,103
Concadulation in Frequency	-			12,700		(12,100)		
Total Capital Assets Not Being Depreciated	_	60,275,347		10,113,343		(59,415,312)		10,973,378
Capital Assets Being Depreciated Water System:								
Mains, Lines and Equipment		66,287,214		825,058		(266,090)		66,846,182
Treatment Facilities		36,786,870		249,478		8,480		37,044,828
Wastewater System:								
Collection Lines and Equipment		113,579,320		6,608,010		(102,691)		120,084,639
Treatment Facilities		33,751,505		49,477,957		(60,148)		83,169,314
General & Office Property and Equipment	_	7,770,649		329,144		345,489		8,445,282
Total Capital Assets Being Depreciated	_	258,175,558		57,489,647		(74,960)		315,590,245
Less Accumulated Depreciation Water System:								
Mains, Lines and Equipment		(27,071,959)		(1,536,782)		93,710		(28,515,031)
Treatment Facilities		(13,194,667)		(955,199)		(1,626)		(14,151,492)
Wastewater System:								
Collection Lines and Equipment		(30,018,533)		(2,772,787)		139,367		(32,651,953)
Treatment Facilities		(11,030,018)		(2,504,447)		25,205		(13,509,260)
General & Office Property and Equipment	-	(3,997,915)		(422,023)		(209,784)		(4,629,722)
Total Accumulated Depreciation	_	(85,313,092)		(8,191,238)		46,872		(93,457,458)
Total Capital Assets Being Depreciated, Net	_	172,862,466		49,298,409		(28,088)		222,132,787
Total Capital Assets	\$_	233,137,813	\$	59,411,752	\$	(59,443,400)	\$	233,106,165

Depreciation expense was \$8,191,238 for 2021.

# **NOTE 4 - CAPITAL ASSETS (Continued)**

A summary of capital asset activity and changes in accumulated depreciation for the year ended June 30, 2020 is as follows:

	Balance		Deletions Retirements		Balance
	07/01/19	 Additions	 Transfers		06/30/20
Capital Assets Not Being Depreciated Water System:					
Land and Easements	\$ 375,240	\$ 9,468	\$ 0 \$	3	384,708
Construction in Progress Wastewater System:	821,135	99,135	(6,207)		914,063
Land and Easements	573,779	71,884	0		645,663
Construction in Progress	84,268,087	7,729,390	(33,910,753)		58,086,724
Office Property and Equipment:		_			
Land and Easements	244,189	 0	 0	_	244,189
Total Capital Assets Not Being Depreciated	86,282,430	 7,909,877	 (33,916,960)		60,275,347
Capital Assets Being Depreciated Water System:					
Mains, Lines and Equipment	65,176,341	1,148,615	(37,742)		66,287,214
Treatment Facilities	36,693,768	212,386	(119,284)		36,786,870
Wastewater System:					
Collection Lines and Equipment	88,489,461	25,121,319	(31,460)	•	113,579,320
Treatment Facilities	25,091,709	17,311,601	(8,651,805)		33,751,505
General & Office Property and Equipment	7,606,485	 485,880	 (321,716)	_	7,770,649
Total Capital Assets Being Depreciated	223,057,764	 44,279,801	 (9,162,007)	_2	258,175,558
Less Accumulated Depreciation Water System:					
Mains, Lines and Equipment	(25,562,224)	(1,521,670)	11,935		(27,071,959)
Treatment Facilities	(12,329,421)	(953,180)	87,934		(13,194,667)
Wastewater System:	( , , , ,	, , ,	•		, , ,
Collection Lines and Equipment	(27,790,731)	(2,234,938)	7,136		(30,018,533)
Treatment Facilities	(16,353,592)	(660,078)	5,983,652		(11,030,018)
General & Office Property and Equipment	(3,922,487)	 (386,900)	 311,472	_	(3,997,915)
Total Accumulated Depreciation	(85,958,455)	 (5,756,766)	 6,402,129		(85,313,092)
Total Capital Assets Being Depreciated, Net	137,099,309	 38,523,035	 (2,759,878)	_	172,862,466
Total Capital Assets	\$ 223,381,739	\$ 46,432,912	\$ (36,676,838)	S <u>_</u>	233,137,813

Depreciation expense was \$5,756,766 for 2020.

# **NOTE 5 - CONSTRUCTION IN PROGRESS**

Construction in progress including the remaining contractual commitments at June 30, 2021 and 2020 consists of:

		2	202	1	2020				
				Remaining			Remaining		
		Actual		Contractual	Actual		Contractual		
Project		To Date	_	Commitments	 To Date		Commitments		
Ball Camp Road Water Line									
Relocation - Engineering	\$	853,346	\$	5,563,499	\$ 454,310	\$	0		
Beaver Creek Interceptor		3,589		0	5,199,681		77,035		
Melton Lake WWTP		0		100,000	51,392,278		1,793,750		
Highgate Sewer Line Interceptor		1,236,830		0	1,018,905		0		
Beaver Ridge Water Line - Daughtery WTP		100,128		0	88,623		0		
Waldbrook Drive Water Line		15,556		0	15,556		0		
Flying J Pump Station and Sewer Force Main		542,983		463,458	0		0		
Plumb Creek Trunk Line Replacement		3,319,461		486,834	74,426		0		
Other Small Projects	_	47,889	_	0	 757,008		0		
Total	\$	6,119,782	\$	6,613,791	\$ 59,000,787	\$	1,870,785		

#### **NOTE 6 - REVENUE BONDS**

#### Overview

Revenue bonds at June 30, 2021 and 2020 consisted of the following:

	_	2021	_	2020
Revenue Bonds: Local Government Public Improvement Revenue Bonds,				
·	\$	15,000,000	\$	15,000,000
Water and Sewer Revenue Bonds, Series 2019, \$20,000,000 Issued June 28, 2019		20,000,000		20,000,000
Water and Sewer Revenue Bonds, Series 2018, \$8,535,000 Issued November 1, 2018		8,535,000		8,535,000
Water and Sewer Revenue Bonds, Series 2016, \$27,015,000 Issued December 22, 2016		24,965,000		25,205,000
Local Government Public Improvement Revenue Bonds, Series 2016 V-E-1, \$25,000,000 Issued December 23, 2016		22,425,000		23,110,000
Water and Sewer System Revenue Bonds, Series 2015, \$9,995,000 Issued December 22, 2015		9,750,000		9,875,000
Water and Sewer System Revenue Bonds Build America Bonds (BABS), Series 2010, \$35,000,000 Issued November 30, 2010		34,750,000		35,000,000
Public Building Authority of Sevier County, Tennessee Loan				
Agreement Series 2009 V-B-1, \$35,425,000 Issued August 1, 2009	_	24,885,000	_	26,095,000
Total Revenue Bonds		160,310,000		162,820,000
Add: Unamortized Premium Less: Unamortized Discount	_	1,772,836 (99,501)	_	1,884,644 (104,782)
Less: Current Portion	_	161,983,335 (3,435,000)	_	164,599,862 (2,510,000)
Total	\$_	158,548,335	\$_	162,089,862

The District has pledged all its revenues to secure the revenue bonds until all outstanding debt has been repaid. In addition, the bondholders have statutory mortgage liens upon the District as created by T.C.A. § 7-82-101 that remain in effect until the various bond issues are paid in full. The revenue bond covenants require a minimum debt service coverage ratio of 1.60; for the years ended June 30, 2021 and 2020 the ratio was 2.28 and 1.96, respectively.

Interest expense for 2021 and 2020 consisted of the following:

	 2021		2020
Interest Paid	\$ 5,052,033	\$	5,711,384
Change in Accrued Interest Payable	(6,650)		(1,527)
Paying Agents Fees	0		2,206
Amortization of Bond Discounts	5,281		5,281
Amortization of Bond Premiums	(111,808)		(111,600)
Amortization of Deferred Cost of Refunding	 29,586	-	30,721
Total	\$ 4,968,442	\$_	5,636,465

#### **NOTE 6 - REVENUE BONDS (Continued)**

#### **Activity**

Long-term debt activity during 2021 and 2020 was as follows:

				2021				
	Balanc July 1, 20	_	Additions	 Reductions		Balance June 30, 2021	_	Due Within One Year
Revenue Bonds Other Revenue Bond Items:	\$ 162,820,0	000 \$	0	\$ 2,510,000	\$	160,310,000	\$	3,435,000
Add: Bond Premiums	1,884,6	644	0	(111,808)		1,772,836		0
Less: Bond Discounts	(104,7	782)	0	 5,281	. <u>-</u>	(99,501)	_	0
Total	\$ 164,599,8	<u>362</u> \$	0	\$ 2,403,473	\$	161,983,335	\$=	3,435,000

					2020			
	_	Balance July 1, 2019	_	Additions	 Reductions	Balance June 30, 2020	_	Due Within One Year
Revenue Bonds Other Revenue Bond Items:	\$	165,015,000	\$	0	\$ 2,195,000	\$ 162,820,000	\$	2,510,000
Add: Bond Premiums		1,996,244		0	(111,600)	1,884,644		0
Less: Bond Discounts	_	(110,063)	_	0	 5,281	(104,782)	_	0
Total	\$_	166,901,181	\$_	0	\$ 2,088,681	\$ 164,599,862	\$_	2,510,000

#### **Debt Service**

The annual debt service requirements for revenue bonds as of June 30, 2021 are as follows:

				Rever	nue	Bonds			
Fiscal Years				Coupon		BABS Treasury			
Ending June 30,		Principal	_	Interest		Rebate		Net Interest	 Total
2022	\$	3,435,000	\$	7,235,438	\$	(765,927)	\$	6,469,511	\$ 9,904,511
2023		3,645,000		7,090,038		(762,424)		6,327,614	9,972,614
2024		3,775,000		6,935,049		(758,758)		6,176,291	9,951,291
2025		3,925,000		6,773,574		(755,011)		6,018,563	9,943,563
2026		4,075,000		6,604,749		(751,141)		5,853,608	9,928,608
2027-2031		23,005,000		30,312,757		(3,688,663)		26,624,094	49,629,094
2032-2036		27,870,000		25,337,850		(3,560,195)		21,777,655	49,647,655
2037-2041		34,400,000		18,340,987		(2,624,975)		15,716,012	50,116,012
2042-2046		42,970,000		8,584,815		(827,986)		7,756,829	50,726,829
2047-2051		8,160,000		1,797,551		0		1,797,551	9,957,551
2052-2054	-	5,050,000	_	383,437		0	_	383,437	 5,433,437
Total	\$	160,310,000	\$_	119,396,245	\$	(14,495,080)	\$	104,901,165	\$ 265,211,165

#### Local Government Public Improvement Revenue Bonds - Series V-F-1

The Public Building Authority of Sevier County, Tennessee issued \$15,000,000 in Local Government Public Improvement Bonds, Series V-F-1. The bonds are to provide the District financing for certain water and sewer improvement projects under a loan agreement dated June 28, 2019. Interest payments are made semi-annually beginning December 1, 2019. This loan has a variable rate based upon an index rate agreement dated June 28, 2019 that calculates monthly interest of not more than 69% of the London Interbank Offered Rate (LIBOR) plus not more than 49 basis points. This debt issue was unrated. The variable interest rate as of June 30, 2021 and 2020 was 0.56% and 0.63%. The annual loan principal payments of between \$230,000 to \$1,745,000 begin June 1, 2022 to June 1, 2038 and continue from June 1, 2047 through June 1, 2054.

#### **NOTE 6 - REVENUE BONDS (Continued)**

#### Water and Sewer Revenue Bonds - Series 2019

The District has issued \$20,000,000 in non-taxable water and sewer revenue bonds, Series 2019. The funds are to provide the District financing for certain water and sewer improvement projects under the debt agreement dated June 28, 2019. Interest payments are made semi-annually at an average interest rate of 4.01% beginning June 1, 2019. The annual loan principal payments of between \$395,000 to \$1,050,000 begin June 1, 2022 and continue through June 1, 2049.

#### Water and Sewer Revenue Bonds - Series 2018

The District has issued \$8,535,000 in non-taxable water and sewer revenue bonds, Series 2018. The funds are to provide the District financing for certain water and sewer improvement projects under the debt agreement dated November 1, 2018. Interest payments are made semi-annually at an average interest rate of 3.64% beginning June 1, 2019. The annual loan principal payments of between \$190,000 to \$495,000 begin June 1, 2022 and continue through June 1, 2048.

#### Water and Sewer Revenue Bonds - Series 2016

The District has issued \$27,015,000 in non-taxable water and sewer revenue bonds, Series 2016. The funds are to provide the District financing for certain water and sewer improvement projects under the debt agreement dated December 22, 2016. Interest payments are made semi-annually at an average interest rate of 4.25% beginning June 1, 2017. The annual loan principal payments of between \$240,000 to \$2,045,000 begin June 1, 2020 and continue through June 1, 2046.

#### Local Government Improvement Revenue Bonds - Series 2016 V-E-1

The Public Building Authority of Sevier County, Tennessee issued \$25,000,000 in Local Government Public Improvement Bonds, Series 2016 V-E-1. The bonds are to provide the District financing for certain water and sewer improvement projects under a loan agreement dated December 23, 2016. Interest payments are made monthly beginning June 1, 2017. This loan has a variable rate based upon an index rate agreement dated December 23, 2016 that calculates monthly interest at 70% of the London Interbank Offered Rate (LIBOR) plus 55 basis points. This debt issue was unrated. The variable interest rate as of June 30, 2021 and 2020 was 0.61% and 0.67%. The annual loan principal payments of between \$95,000 to \$5,890,000 began June 1, 2018 and continue through June 1, 2046.

#### Water and Sewer Revenue Bonds - Series 2015

The District issued \$9,995,000 in non-taxable water and sewer revenue bonds, Series 2015. The funds are to provide the District financing for certain water and sewer improvement projects under the debt agreement dated December 22, 2015. Interest payments are made semi-annually at an average interest rate of 2.73% beginning June 1, 2016. The annual loan principal payments of between \$120,000 to \$925,000 begin June 1, 2020 and continue through June 1, 2045.

# Revenue Bonds - Build America Bonds (BABS) - Series 2010

The District has issued \$35,000,000 in taxable water and sewer revenue bonds, Series 2010 (Federally Taxable – Build America Bonds – Direct Subsidy). The funds are to provide the District financing for certain water and sewer improvement projects under the agreement dated November 30, 2010. Interest payments are made semi-annually at a gross interest rate of 6.83%, or at a net rate of 4.44% after subsidies. The annual loan principal payments of between \$250,000 to \$3,800,000 begin June 1, 2021 and continues through June 1, 2045. Beginning in fiscal year 2026 there is a mandatory redemption of bonds with various maturity dates. The District receives a direct subsidy of 35% from the United States Government that reduces its interest costs. The District has no assurance that the United States Government will continue to make the direct subsidy payments at a gross interest rate of 6.83% or that the United States Congress will not attempt to reduce the amount of the direct subsidy payments. Interest subsidies received by the District during 2021 and 2020 were \$779,223 and \$777,570, respectively. During FY 2021 and 2020, due to the U.S. Congressional budget sequestration, the interest rate subsidy was reduced by 5.7% and 5.9%.

#### **NOTE 6 - REVENUE BONDS (Continued)**

#### Loan Payable to Public Building Authority of Sevier County - Series 2009 V-B-1

The Public Building Authority of Sevier County, Tennessee issued \$35,425,000 in Local Government Public Improvement Bonds, Series 2009 V-B-1. The bonds are to provide refunding of Series 1997 I-A-1, 2000 II-D-2, and 2005 IV-C-1 Bonds. Interest payments are made the first of each month. Monthly payments include a reimbursement to the letter of credit provider. One monthly payment each quarter includes additional interest and swap payments and fees, in addition to the LOC reimbursement. The variable interest rate as of June 30, 2021 and 2020 was 0.39% and 0.64%. The annual loan principal payments of between \$795,000 to \$2,395,000 began June 1, 2010 and are due on June 1 of each year through 2035. The current refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt totaling \$634,946. This difference is reported in the accompanying financial statements as a deferred bond refunding loss and is being charged to operations through the year 2035 using the proportionate-to-stated interest requirements method. Although the reacquisition price exceeded the net carrying amount of the old debt, the District reduced its aggregate debt service payments by \$1,237,925. No economic gain or loss was obtained since the transaction exchanged old variable rate debt with new variable rate debt. The amount of the reacquisition price recorded as part of the bond interest expense was \$29,586 and \$30,721 for 2021 and 2020.

Under its loan agreement, the Public Building Authority, at the request of the District, has entered into an interest rate swap agreement for all of the outstanding Local Government Improvement Revenue Bonds, Series II-D-2. Based on the loan agreement and swap agreement, the District owes interest at an effective fixed rate of 4.10% and 4.37% at June 30, 2021 and 2020, respectively (see Note 7).

#### **NOTE 7 - INTEREST RATE SWAP**

Under its loan agreement, the Public Building Authority of Sevier County, TN (the "Authority"), at the request of the District, has entered into an interest rate swap agreement for all of the outstanding Local Government Improvement Revenue Bonds, Series II-D-2. Interest rate swaps are classified as hedging derivative instruments if the hedging instrument meets the effectiveness criteria established by Governmental Accounting Standards Board Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*. The swap met that criteria in fiscal year 2014 and was classified as a cash flow hedge. In fiscal year 2015, the swap did not meet the hedge criteria and has therefore since been classified as an investment derivative.

#### **Objective of the Interest Rate Swap**

To protect the District against the potential of rising interest rates and to balance its mixture of variable and fixed rate debt, the District requested the Authority, on its behalf, to enter into an interest rate swap in connection with its \$12.5 million Series II-D-2 variable-rate bonds. The intention of the swap was to effectively change the District's variable interest rate on the bonds to a synthetic fixed rate. The Series II-D-2 bonds have since been refunded with a portion of the proceeds of the Series V-B-1 bonds and the interest rate swap is now associated with the Series V-B-1 bonds.

#### **NOTE 7 - INTEREST RATE SWAP (Continued)**

#### **Terms**

Under the swap, the Authority pays the counterparty a fixed payment of 4.40% and receives a variable payment computed as 63.50% of the Five-Year London Interbank Offered Rate (LIBOR). The swap has a notional amount of \$12.5 million and the associated variable-rate bond has a \$12.5 million principal amount. At no time will the notional amount on interest rate swap agreement exceed the outstanding principal of the Series V-B-1 Bonds. The bonds' variable rates have historically approximated the Securities Industry and Financial Markets Association Index™ (the "SIFMA"). The bonds and the related swap agreement mature on June 1, 2030. As of June 30, 2021 and 2020, rates were as follows:

	2021	2020
Interest Rate Swap:		
Fixed Payment to Counterparty	4.40 %	4.40 %
Variable Payment from Counterparty	(0.41)	(0.21)
Net Interest Rate Swap Payments	3.99	4.19
Variable-Rate Bond Coupon Payments	0.11	0.18
Synthetic Interest Rate on Bonds	%	4.37 %

#### **Fair Value**

As of June 30, 2021 and 2020, the swap had a negative fair value of \$(2,843,003) and \$(3,843,410), respectively. The negative fair value of the swap may be countered by reductions in total interest payments required under the variable-rate bond, creating lower synthetic rates. Because the rates on the District's variable-rate bonds adjust to changing interest rates, the bonds do not have a corresponding fair value increase. The fair value model calculates future cash flows by projecting forward rates and then discounts those cash flows at their present value.

#### **Credit Risk**

As of June 30, 2021 and 2020, the District was not exposed to credit risk because the swap had a negative fair value. However, should interest rates change and the fair value of the swap become positive, the District would be exposed to credit risk in the amount of the derivative's fair value. The swap counterparty, Raymond James Financial Products ("RJFP" formerly Morgan Keegan Financial Products) was rated "Baa1/BBB+" by Moody's and Standard and Poor's, respectively as of June 30, 2021 and 2020 with its Credit Support Provider, Deutsche Bank, rated "A3/BBB+/BBB+" by Moody's, Standard & Poor's and Fitch, respectively.

#### **Termination Risk**

The derivative contract uses the International Swap Dealers Association Master Agreement, which includes standard termination events, such as failure to pay and bankruptcy. The Schedule to the Master Agreement includes an "additional termination provision." The Authority or the counterparty may terminate the swap if the other party fails to perform under the terms of the contract. If the swap is terminated, the variable-rate bond would no longer carry a synthetic interest rate. Also, if at the time of termination, the swap has a negative fair value, the Authority would be liable to the counterparty for a payment equal to the swap's fair value. Likewise, if the swap has a positive fair value at termination, the counterparty would be liable to the Authority for a payment equal to the swap's fair value.

#### **Interest Rate Risk**

The District is exposed to interest rate risk on the interest rate swap. The bonds' variable rates have historically approximated the SIFMA. As the SIFMA swap index decreases, the District's net payments on the swap increase.

#### **Basis Risk**

As noted above, the swap exposes the District to basis risk should SIFMA increase to above 63.5% of LIBOR, thus increasing the synthetic rate on the bonds. If a change occurs that results in the SIFMA to be below 63.5% of LIBOR, then the synthetic rate on the bonds will decrease.

#### Rollover Risk

The District is not exposed to rollover risk because the maturity dates for the hedged variable rate bonds and the interest rate swap agreement are the same.

# **NOTE 7 - INTEREST RATE SWAP (Continued)**

### **Swap Payments and Associated Debt**

As of June 30, 2021, debt service requirements of the variable-rate debt and net swap payments, assuming current interest rates remain the same, for their term are as follows. As rates vary, variable-rate bond interest payments and net swap payments will vary.

Fiscal Year		Variable	Rat	te Bonds		Net Interest Rate Swap		
Ending June 30,	_	Principal		Interest	_	Payment	_	Total
2022	\$	0	\$	13,750	\$	498,660	\$	512,410
2023		0		13,750		498,660		512,410
2024		0		13,750		498,660		512,410
2025		0		13,750		498,660		512,410
2026		1,435,000		13,750		498,660		1,947,410
2027-2030	_	11,065,000		31,427	_	1,139,738	_	12,236,165
	\$_	12,500,000	\$	100,177	\$	3,633,038	\$	16,233,215

#### **Derivative Instrument**

As of June 30, 2021 and 2020, the District had the following derivative instrument outstanding:

Instrument	Туре	Objective	Original Notional Amount	Effective Date	Maturity Date	Terms
\$12,500,000 Sw ap	Interest Rate Sw ap	Variable to Synthetic Fixed Rate Sw ap	\$12,500,000	8/28/2009	6/1/2030	Pay 4.40% and receive 63.5% of five year LIBOR.

The fair value balance and notional amount outstanding at June 30, 2021 and 2020, classified by type and changes in fair value for 2021 and 2020 are reported in the financial statements as follows:

	Change in F	=air ∨	Fair	_			
Туре	Classification		Amount	Classification	Amount		Notional Amount
Investment Derivative: Pay Fixed Interest Rate Sw ap:							
2021 2020	Investment (Loss) Investment (Loss)	\$ \$	1,000,407 (668,570)		(2,843,003) (3,843,410)		12,500,000 12,500,000

The interest rate swap agreement described above did not meet criteria to be an effective hedge; therefore, these swaps are classified as an investment derivative.

#### **NOTE 8 - RETIREMENT PLANS**

#### A. Single-Employer Pension Plan - West Knox Utility District Defined Benefit Plan

#### General Information about the Defined Benefit Pension Plan

Plan Description - The District's single-employer defined benefit pension plan, West Knox Utility District Defined Benefit Pension Plan (the "DB" Plan), provides pension benefits for all full-time employees of the District who have been employed for at least 6 months and are at least 21 years old. The Plan is a single-employer noncontributory retirement plan and assets are held in trust with Commercial Bank and Trust Company. The DB Plan is administered by USI Consulting Group.

Benefits Provided - The DB Plan provides retirement, disability and death benefits. Retirement benefits are calculated as 2.25% per year of service (limited to 100%) times the highest average of 36 consecutive months of compensation. The Plan provides participants with a life annuity with ten years certain, with several other options for retirement benefit payments, including several annuity choices or a lump sum payment. Vesting begins at 20% per year after one year of service. An employee becomes fully vested after five years of service and normal retirement age is 65.

Article V.A. of the DB Plan document also includes a provision for supplemental retirement accounts for certain designated personnel. Designated personnel are determined by the Board of Commissioners. Contribution credits are added to the balance of the supplemental retirement account equal to 10% of the participant's annual rate of salary. Interest is also credited to the balance of the supplemental retirement account at an annual rate of 5%. The account balance can be paid out in the form of a lump sum or under any other form of benefit permitted by the Plan. If a participant terminates employment prior to their early retirement date, the supplemental retirement account is forfeited.

# General Information about the Defined Benefit Pension Plan (Continued)

The District's Board of Commissioners has the authority to amend or change the Plan and its benefit terms. The Plan does not issue separate financial statements.

The District's Board of Commissioners amended the Plan on November 21, 2013 to provide another option that can be chosen, whereby the beneficiary of a participant who dies after annuity benefit payments under the Plan begin will be entitled to a death benefit equal to the excess, if any, of the lump sum value of the participant's total accrued benefit compared to the total amount of benefit payments made to the participant prior to their death. However, the District's Board of Commissioners amended the Plan on October 25, 2018 to limit the optional lump sum form of benefit payment to 33-1/3% of the vested accrued benefit accrued after October 25, 2018. This amendment also modified the Actuarial Equivalent used to calculate the present value of the lump sum portion of a benefit payment. The lump sum value will now be based on the applicable interest rate or 4%, whichever produces the lower distribution amount. Effective January 1, 2018, the District's Board of Commissioners froze the plan to new participants. New employees hired by the District after December 31, 2017 are required to participate in the defined contribution retirement plan (see section D).

Employees Covered by Benefit Terms - At June 30, 2021 and 2020, the following number of employees were covered by the benefit terms:

	2021	2020
Inactive Employees, or Beneficiaries, Currently Receiving Benefits	6	5
Inactive Employees, Entitled to, but not yet Receiving Benefits	12	12
Active Employees	59	62
Total	77	79

2021

2020

Contributions - The Board of Commissioners establishes contribution amounts based on an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability for past service costs. For the years ended June 30, 2021 and 2020, the District's contributions were approximately 21% and 33%, respectively, of annual covered payroll.

#### A. Single-Employer Pension Plan - West Knox Utility District Defined Benefit Plan

#### **Net Pension Liability**

The District's net pension liability was measured as of June 30, 2021 and 2020, and the total pension liability used to calculate the net pension liability was determined by actuarial valuations as of July 1, 2020 and 2019.

Actuarial Assumptions - The total pension liability in the July 1, 2020 and 2019 actuarial valuations were determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Cost Method: Entry Age Normal

Amortization Method: Level Percentage of Payroll, Closed Remaining Amortization Period: 23 Years (2020), 24 (2019)

Asset Valuation Method: Fair Market Value Investment Rate of Return: 7.25% per Annum

Discount Rate: 7.25%

Salary Increases: 4.00% per Annum

Lump Sums: 50% Election Rate; 4.25% Present Value Rate

Retirement Age: 50% Unreduced Early Retirement 50% Normal Retirement Age

Cost of Living Increase: 0.00% (2019 and 2018)

Mortality: PRI-2012 (2020) and RP-14 (2019) Blue Collar Mortality Table with Scale MP-20 (2020) and

MP-19 (2019) projected on a fully generational basis

The actuarial assumptions used in the July 1, 2020 and 2019 valuations were based on the results of actual experience with the plan for the past five years.

Investment Policies and Strategies - The Plan's trustees have adopted an investment policy to ensure that sufficient investment income can be generated to accumulate resources to pay benefits. The long-term expected rate of return on pension plan investments was determined using a modified building blocks methodology in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding an assumed inflation rate of 2.24% and 2.10% per annum for the years ending June 30, 2021 and 2020, respectively. The target allocation and best estimates of average long-term expected real rates of return, net of 2.24% and 2.10% inflation, for each major asset class as of June 30, 2021 and 2020 are summarized in the following table:

		Average Long-Term Expected Real Rate of Return					
Asset Class	Target Allocation	2021	2020				
Domestic Equity	34%	6.11%	6.71%				
International Equity	22%	7.38%	7.95%				
Fixed Income	24%	1.22%	1.70%				
Market Neutral/Alternative	14%	3.39%	3.92%				
Real Estate	5%	5.29%	5.69%				
Cash & Other	1%	-0.32%	0.18%				
Total	100%						

Rates of Return (Loss) - The annual money-weighted rates of return (losses) on the Plan's investments, net of investment expenses for the fiscal years 2021 and 2020 was 27.99% and 0.28%, respectively.

#### A. Single-Employer Pension Plan - West Knox Utility District Defined Benefit Plan (Continued)

#### **Net Pension Liability (Continued)**

Discount Rate - The discount rate used to measure the total pension liability for fiscal years 2021 and 2020 was 7.25%. The projection of cash flows used to determine the discount rate assumed that District contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Tennessee State Law for Local Government Sponsored Defined Benefit Plans - In May 2014, the Tennessee General Assembly passed "The Public Employee Defined Benefit Financial Security Act of 2014", Tennessee Code Section 9-3-501, which will require the District to make annual employer contributions equal to 100% of its actuarially determined contributions (ADC), use the entry age normal cost method, limit future pension benefit improvements if the net pension plan funded ratio is less than 60% and other requirements beginning in fiscal year 2016 with various provisions phased in through FY 2020.

Changes in the net pension liability (asset) for the measurement periods ending June 30, 2021 and 2020 are shown below:

	Increase (Decrease)					
		<b>Total Pension</b>		Plan Fiduciary		Net Pension
		Liability		Net Position		Liability
For the Fiscal Year Ended June 30, 2021	_	(a)	_	(b)	_	(a) - (b)
Balances at June 30, 2020	\$.	14,130,613	\$_	9,360,485	\$_	4,770,128
Changes for the Year:						
Service Cost		252,529		0		252,529
Interest		1,015,234		0		1,015,234
Difference between Expected and Actual Experience		106,057		0		106,057
Changes of Assumptions		75,181		0		75,181
Contributions - Employer		0		702,000		(702,000)
Net Investment Income (Loss)		0		2,591,046		(2,591,046)
Benefit Payments - Annuities		(347,721)		(347,721)		0
Benefit Payments - Lump Sum		(425,641)		(425,641)		0
Administrative Expenses	-	0	-	278	_	(278)
Net Changes	-	675,639	_	2,519,962	_	(1,844,323)
Balances at June 30, 2021	\$	14,806,252	\$	11,880,447	\$_	2,925,805
For the Fiscal Year Ended June 30, 2020						
Balances at June 30, 2019	\$_	12,911,952	\$	8,675,026	\$_	4,236,926
Changes for the Year:						
Service Cost		274,169		0		274,169
Interest		940,408		0		940,408
Difference between Expected and Actual Experience		473,338		0		473,338
Changes of Assumptions		(31,637)		0		(31,637)
Contributions - Employer		0		1,098,000		(1,098,000)
Net Investment Income		0		25,099		(25,099)
Benefit Payments - Annuities		(287,000)		(287,000)		0
Benefit Payments - Lump Sum		(150,617)		(150,617)		0
Administrative Expenses	-	0	_	(23)	_	23
Net Changes	-	1,218,661	-	685,459	_	533,202
Balances at June 30, 2020	\$	14,130,613	\$	9,360,485	\$_	4,770,128

#### A. Single-Employer Pension Plan - West Knox Utility District Defined Benefit Plan (Continued)

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate** - The following presents the net pension liability of the District as of June 30, 2021 and 2020, calculated using the discount rate of 7.25%, as well as what the District's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

	1% Decrease Current				1% Increase
Net Pension Liability	 (6.25%)		Discount Rate		(8.25%)
2021	\$ 4,678,930	\$	2,925,805	\$	1,438,634
2020	\$ 6,475,913	\$	4,770,128	\$	3,328,704

#### Pension Expense and Deferred Outflows of Resources and Deferred Inflow of Resources Related to Plan

For the years ended June 30, 2021 and 2020, the District recognized pension expense of \$479,459 and \$924,883, respectively for the Plan. At June 30, 2021 and 2020, the District reported deferred outflows of resources and deferred inflows of resources related to the Plan from the following sources:

	2021					2020			
•		Deferred Deferred				Deferred		Deferred	
		Outflows of		Inflows		Outflows of		Inflows	
	_	Resources		Resources		Resources		Resources	
Differences Between Expected									
and Actual Experience	\$	832,209	\$	348,340	\$	936,267	\$	575,744	
Changes of Assumptions		486,231		22,663		576,430		27,150	
Net Difference Between Projected and Actu	al								
Earnings on Pension Plan Investments		0		1,079,348	. ,	580,068		0	
Total	\$	1,318,440	\$	1,450,351	\$	2,092,765	\$	602,894	

Amounts reported as deferred outflows of resources and deferred inflow of resources related to the Plan will be recognized in pension expense as follows:

For the Years Ended June 30,	
2022	\$ (72,752)
2023	(26,535)
2024	1,228
2025	(167,796)
2026	110,436
Thereafter	23,508
Total	\$ (131,911)

# Payable to Pension Plan

At June 30, 2021 and 2020, there was no employer contribution payable.

#### **Trend Information**

The schedule of changes in the District's net position liability and related ratios, schedule of the District's pension contributions and schedule of investment returns, as presented in required supplementary information (RSI) following the notes to financial statements, will present multi-year trend information in the future about whether the Plan's fiduciary net position is increasing or decreasing over time relative to the total pension liability and net pension liability and whether the District's contributions and investment returns are in accordance with the actuarially determined amounts.

#### B. Agent Multiple-Employer Defined Benefit Pension Plan - Tennessee Consolidated Retirement System (TCRS)

Plan Description - Former employees of the District who retired prior to July 1, 1991 are provided a defined benefit pension plan through the Public Employee Retirement Plan, an agent multiple-employer pension plan administered by the TCRS. TCRS was created by state statute under Tennessee Code Annotate (TCA) Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of the TCRS. The Tennessee Treasury Department, an agency in the legislative branch of state government, administers the plans of TCRS. TCRS issues a publicly available financial report that can be obtained at https://treasury.tn.gov/Retirement/Boards-and-Governance/Reportingand-Investment-Policies. The District withdrew from TCRS on July 1, 1991. Active employees of the District as of that date transferred their account balances to the West Knox Utility District Defined Benefit Plan (see section A).

Benefits Provided - TCA Title 8, Chapters 34-37 establishes the benefit terms and can be amended only by the Tennessee General Assembly. The chief legislative body may adopt the benefit terms permitted by state statute. Members are eligible to retire with an unreduced benefit at age 60 with 5 years of service credit or after 30 years of service credit regardless of age. Benefits are determined by a formula using the member's highest five consecutive year average compensation and the member's years of service credit. Reduced benefits for early retirement are available at age 55 for members who are vested. Members vest with five years of service credit. Service related disability benefits are provided regardless of length of service. Five years of service is required for non-service related disability eligibility. The service related and non-service related disability benefits are determined in the same manner as a service retirement benefit but are reduced 10 percent and include projected service credits. A variety of death benefits are available under various eligibility criteria.

Member and beneficiary annuitants are entitled to automatic cost of living adjustments (COLA's) after retirement. A COLA is granted each July for annuitants retired prior to the 2<sup>nd</sup> of July in the previous year. A COLA is based on the change in the consumer price index (CPI) during the prior calendar year, capped at 3%, and applied to the current benefit. No COLA is granted if the change in the CPI is less than one-half percent. A one percent COLA is granted if the CPI change is between one-half percent and one percent. A member who leaves employment may withdraw their employee contributions, plus any accumulated interest.

**Employees Covered by Benefit Terms -** At the measurement date of June 30, 2020 and 2019, the following employees were covered by the benefit terms:

	2020	2019
Inactive Employees, or Beneficiaries, Currently Receiving Benefits	4	4
Inactive Employees, Entitled to, but not yet Receiving Benefits	0	0
Active Employees	0	0
Total	4	4

Effective July 1, 1991, this plan was closed to new participants and the District's eligible full-time employees were enrolled in the District's single-employer defined benefit plan.

**Contributions** - Contributions for employees are established in the statutes governing the TCRS and may only be changed by the Tennessee General Assembly. The District makes employer contributions at the rate set by the TCRS Board of Trustees as determined by an actuarial valuation. Based upon the District withdrawing from TCRS as of July 1, 1991, the employer contributions were fully funded at that time and no contributions are expected in the near term.

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#### **NOTE 8 - RETIREMENT PLANS (Continued)**

#### B. Agent Multiple-Employer Defined Benefit Pension Plan - TCRS (Continued)

The District's net pension liability (asset) was measured as of June 30, 2020 and 2019, and the total pension liability used to calculate net pension liability (asset) was determined by an actuarial valuation as of those dates.

**Actuarial Assumptions -** The total pension liability as of the June 30, 2020 and 2019 actuarial valuations were determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.50%

Salary Increases Graded salary ranges from 8.72% to 3.44% based on age, including inflation, averaging 4.00%

Investment Rate of Return 7.25%, net of pension plan investment expenses, including inflation

Cost-of-Living Adjustment 2.25%

Mortality rates were based on actual experience including an adjustment for some anticipated improvement.

The actuarial assumptions used in the June 30, 2020 and 2019 actuarial valuations were based on the results of an actuarial experience study performed for the period July 1, 2012 through June 30, 2016. The demographic assumptions were adjusted to more closely reflect actual and expected future experience.

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees in conjunction with the June 30, 2016 actuarial experience study. A blend of future capital market projections and historical market returns was used in a building-block method in which a best-estimate of future real rates of return (expected returns, net of pension plan investment expense and inflation) is developed for each major asset class. The best-estimates are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation of 2.50%. The best-estimates of geometric real rates of return and the TCRS investment policy target asset allocation for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
U.S. Equity	31%	5.69%
Developed Market International Equity	14%	5.29%
Emerging Market International Equity	4%	6.36%
Private Equity and Strategic Lending	20%	5.79%
U.S. Fixed Income	20%	2.01%
Real Estate	10%	4.32%
Short-Term Securities	1%	0.00%
Total	100%	

#### B. Agent Multiple-Employer Defined Benefit Pension Plan - TCRS (Continued)

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees as 7.25% for 2020 and 2019 based on a blending of the factors described above.

**Discount Rate** - The discount rate used to measure the total pension liability was 7.25% for 2020 and 2019. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current rate and that employer contributions from the District will be made at the actuarially determined contribution rate pursuant to an actuarial valuation in accordance with the funding policy of the TCRS Board of Trustees and as required to be paid by state statute. Based on those assumptions, the pension plans' fiduciary net position was projected to be available to make projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# **Changes in Net Pension Liability (Asset)**

Changes in the net pension liability (asset) for the measurement periods ending June 30, 2020 and 2019 are shown below:

		Inc	rease (Decreas	e)	
For the Fiscal Year Ended June 30, 2021 Balances at June 30, 2019 \$	Total Pension Liability (a) 47.392	\$	Plan Fiduciary Net Position (b) 598,553	\$	Net Pension Liability (Asset) (a) - (b) (551,161)
		•		•	( , - )
Changes for the Year Interest Difference between Expected and Actual Experience Net Investment Income Benefit Payments - Annuities Net Changes	2,870 10,638 0 (15,609) (2,101)		0 0 29,302 (15,609) 13,693	-	2,870 10,638 (29,302) 0 (15,794)
Balances at June 30, 2020 \$	45,291	\$	612,246	\$_	(566,955)
For the Fiscal Year Ended June 30, 2020 Balances at June 30, 2018 \$	49,394	\$	571,986	\$	(522,592)
Changes for the Year Interest Difference between Expected and Actual Experience Net Investment Income Benefit Payments - Annuities Net Changes	3,021 10,424 0 (15,447) (2,002)		0 0 42,014 (15,447) 26,567	-	3,021 10,424 (42,014) 0 (28,569)
Balances at June 30, 2019 \$	47,392	\$	598,553	\$_	(551,161)

#### B. Agent Multiple-Employer Defined Benefit Pension Plan - TCRS (Continued)

Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate - The following presents the net pension liability (asset) of the District calculated using the discount rate of 7.25%, as well as what the net pension liability (asset) would be if it were calculated using a discount rate that is 1% lower (6.25%) or 1% higher (8.25%) than the current rate:

Net Pension Liability (Asset)		1% Decrease (6.25%)	_	Current Discount Rate (7.25%)	_	1% Increase (8.25%)
2020	\$_	(565,826)	\$_	(566,955)	\$ =	(568,019)
2019	\$_	(549,913)	\$_	(551,161)	\$_	(552,339)

#### Pension Income and Deferred Inflows of Resources

For the fiscal years ended June 30, 2020 and 2019, the District recognized (negative) pension expense of \$(26,939) and \$(23,393) for the TCRS Plan. For the fiscal years ended June 30, 2020 and 2019, the District reported deferred outflows of resources and deferred inflows of resources as follows:

		2	021			2	20	
		Deferred		Deferred	-	Deferred		Deferred
	C	utflows of		Inflows of		Outflows of		Inflows of
	R	esources	_	Resources	_	Resources	_	Resources
Net Difference Between Projected and Actual								
Earnings on Pension Plan Investments	\$	4,122	\$_	0	\$_	0	\$_	7,023

Amounts reported as deferred inflows of resources related to the TCRS Plan will be recognized in the pension expense as follows:

For the Years ended June 30,	
2022	\$ (2,428)
2023	1,360
2024	2,485
2024	 2,705
Total	\$ 4,122

In the table above, positive amounts will increase pension expense while negative amounts will decrease pension expense.

#### Payable to the Pension Plan

Since the District has fully funded this Plan in prior years, as of June 30, 2021 and 2020, there is no employer contribution payable.

#### **Required Supplementary Information**

The District has presented as required supplementary information (RSI) following the notes to the financial statements, multiyear trend information about whether the net pension liability (asset) assets is increasing or decreasing over time relative to the plan's fiduciary net position and if the District has made its actuarial determined contributions as required by the TCRS.

### C. Aggregate Defined Benefit Pension Plans Note Disclosures

The aggregate defined benefit plan disclosures for the two pension plans as of and for the years ended June 30, 2021 and 2020 are as follows:

Plan <b>2021</b>		Net Pension iability (Asset)	_	Deferred Outflows	 Deferred Inflows	 Pension Expense (Reduction)
WKUD Defined Benefit Plan TCRS Defined Benefit Plan	\$	2,925,805 (566,955)	\$ _	1,318,440 4,122	\$ 1,450,351 0	\$ 479,459 (26,939)
Total	\$_	2,358,850	\$=	1,322,562	\$ 1,450,351	\$ 452,520
2020						
WKUD Defined Benefit Plan TCRS Defined Benefit Plan	\$ _	4,770,128 (551,161)	\$ -	2,092,765 0	\$ 602,894 7,023	\$ 924,883 (23,393)
Total	\$_	4,218,967	\$_	2,092,765	\$ 609,917	\$ 901,490

# D. Single Employer Defined Contribution Plan

On January 1, 2018, the District's Board of Commissioners established the West Knox Utility District Defined Contribution Retirement Plan (the "DC Plan"), a single-employer defined contribution retirement plan for full-time employees who are automatically enrolled in the Plan after a 90-day probationary period and are over the age of 21. The DC Plan requires a mandatory employee contribution of 3% of annual compensation and the District will make a mandatory non-elective employer contribution of 12% of employees' annual compensation. Participants are immediately vested in the employee contributions and related investment earnings. Participants vest in the employer contributions at 25% per year and are 100% vested after completing four years of credited service. The Plan's investments are in trust at Charles Schwab. Forfeited non-vested amounts are used to reduce employer contributions, or to pay Plan expenses. Plan expenses were \$125,024 and \$88,134 as of June 30, 2021 and 2020, respectively. During 2021 and 2020 there were no forfeitures. As of June 30, 2021 and 2020 there were 27 and 14 active participants, respectively.

#### E. Single Employer Deferred Compensation Plan

On January 1, 2018, the District's Board of Commissioners established the West Knox Utility District 457(b) Deferred Compensation Plan (the "457 Plan"), a single-employer defined contribution retirement plan for full-time employees who are eligible to enroll in the Plan after a 90-day probationary period and are over the age of 21. The 457 Plan is funded 100% by employee deferral contributions subject to annual IRS limits. The Plan's investments are in trust at Wells Fargo Bank. As of June 30, 2021 and 2020 and there were 10 and 11 active participants, respectively.

#### F. Other

The defined benefit pension plans and the defined contribution plans are sponsored by a governmental entity; therefore, these plans are not subject to the statutory provisions of the Employee Retirement and Income Security Act of 1974 (ERISA). In addition, the two defined benefit plans are not covered by the Pension Benefit Guaranty Corporation, a U.S. Government Agency.

#### **NOTE 9 - OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

#### **General Information About the OPEB Plan**

*Plan Description* - In addition to the retirement benefits described in Note 8, the District's Board of Commissioners approved a single-employer postretirement medical insurance plan for employees.

Benefits Provided - The District offers the Plan to provide partial payment of health insurance premiums through COBRA for eligible retirees age 62 and over and their dependents for a maximum length of 18 months. The District pays the following percentages of the premium based on years of service: 0% for 0-15 years of service, 50% for 15-20 years of service, and 75% for 20 plus years of service. Insurance coverage is the only postemployment benefit provided to retirees. The Plan is funded on a pay-as-you-go basis and there are no assets accumulating in a trust that meets the criteria of paragraph 4 of GASB Statement No. 75.

Employees Covered by Benefit Terms – At the measurement dates of June 30, 2021 and 2020, the following employees of the District were covered by the benefit terms of the Plan:

	2021	2020
Inactive Employees, or Beneficiaries, Currently Receiving Benefits	2	0
Inactive Employees, Entitled to, but not yet Receiving Benefits	0	0
Active Employees	81	80
Total	83	80

The contribution requirements are established and may be amended by the Board of Commissioners. The Plan is currently being funded on a pay-as-you-go basis, whereby amounts paid for retirees and their matching payments are the only contributions. For the fiscal year ended June 30, 2021, the District paid \$3,295 to the Plan for OPEB benefits as they came due (\$5,436 for the year ended June 30, 2020).

#### Total OPEB Liability

Actuarial Assumptions - The total OPEB liability in the July 1, 2020 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Discount Rate	2.16% in 2021 (2.21% in 2020)
Annual Payroll Increase	2.50%
Healthcare Cost Trend Rates	17.00% for 2021 (7.50% for 2020), grading down to an ultimate trend rate of 5.0% in 2026

#### NOTE 9 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

#### Total OPEB Liability (Continued)

Actuarial valuations of an ongoing plan involve estimates of value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. The entry age normal actuarial cost method is used in this valuation. Under this method, the actuarial present value of projected benefits of each individual included in the actuarial valuation is allocated on a level basis over future earnings of the individual between entry age and assumed exit ages.

The actuarial demographic assumptions used in the July 1, 2020 actuarial valuation were based on the results of past experience. The demographic assumptions were adjusted to more closely reflect actual and expected future experience. Mortality tables are used to measure the probabilities of participants dying before and after retirement. The mortality rates employed in this valuation are taken from the RPH-2014 headcount-weighted fully generational table with projection Scale MP-2020.

Discount Rate - The discount rate used to measure the total OPEB liability as of June 30, 2021 was 2.16% (2.21% as of June 30, 2020). This rate reflects the interest rate derived from yields on 20-year, tax-exempt general obligation municipal bonds, prevailing on the measurement date, with an average rating of AA/Aa as shown on the Bond Buyer's 20-Year Municipal GO index.

#### Changes in the Total OPEB Liability

	_	Total OPEB Liability
Balances at June 30, 2019	\$_	118,230
Changes for the Year		
Service Cost		9,723
Interest		4,384
Changes in Assumptions		13,388
Benefit Payments		(5,436)
Net Changes		22,059
Balances at June 30, 2020	_	140,289
Changes for the Year	_	
Service Cost		17,254
Interest		4,795
Differences between Expected and Actual Experience		35,411
Changes in Assumptions		26,482
Benefit Payments		(3,295)
Net Changes	_	80,647
Balances at June 30, 2021	\$_	220,936

Changes in Assumptions - The discount rate was changed from 2.21% as of June 30, 2020 to 2.16% as of June 30, 2021. This change in assumption increased the total OPEB liability.

Sensitivity of Total OPEB Liability to Changes in the Discount Rate - The following presents the total OPEB liability related to the Plan, as well as what the total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate.

# NOTE 9 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

#### Changes in the Total OPEB Liability (Continued)

Total OPEB Liability	1% Decrease	Discount	1% Increase
	(1.16%)	Rate (2.16%)	(3.16%)
2021	\$\$	\$\$	205,034
	1% Decrease	Discount	1% Increase
	(1.21%)	Rate (2.21%)	(3.21%)
2020	\$151,225	140,289 \$	129,829

Sensitivity of Total OPEB Liability to Changes in the Healthcare Cost Trend Rate - The following presents the total OPEB liability related to the Plan, as well as what the total OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rate.

				Healthcare		
		1% Decrease	C	ost Trend Rates		1% Increase
		(16.00%		(17.00%		(18.00%
		decreasing to		decreasing to		decreasing to
Total OPEB Liability	-	4.00%)		5.00%)	-	6.00%)
2021	\$	194,899	\$	220,936	\$	251,990
	-		-		-	
				Healthcare		
		1% Decrease	С	Healthcare Cost Trend Rates		1% Increase
		1% Decrease (6.50%	C			1% Increase (8.50%
		. / 0 2 0 0 . 0 0 0 0	C	cost Trend Rates		
	_	(6.50%	. <u>-</u>	Cost Trend Rates (7.50%	_	(8.50%
2020	<del>-</del> \$	(6.50% decreasing to	. <u>-</u>	cost Trend Rates (7.50% decreasing to 5.00%)	<u>-</u>	(8.50% decreasing to

# OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

*OPEB Expense* - For the fiscal year ended June 30, 2021, the District recognized OPEB expense of \$27,343 (\$10,707 for the year ended June 30, 2020).

Deferred Outflows of Resources and Deferred Inflows of Resources - For the fiscal years ended June 30, 2021 and 2020, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB benefits from the following sources:

		2	02	1	 2020					
		Deferred		Deferred	Deferred		Deferred			
		Outflows of		Inflows of	Outflows of		Inflows of			
	_	Resources	Resources	 Resources		Resources				
Differences Between Expected										
and Actual Experience	\$	30,437	\$	19,986	\$ 0	\$	26,582			
Changes in Assumptions	_	36,429		850	 17,392		1,379			
Total	\$ =	66,866	\$	20,836	\$ 17,392	\$	27,961			

# NOTE 9 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense as follows:

For the Years ended June 30,		
2022	\$	5,294
2023		5,502
2024		5,823
2025		10,728
2026		8,954
Thereafter	_	9,729
Total	\$_	46,030

In the table above, positive amounts will increase OPEB expense while negative amounts will decrease OPEB expense.

#### **NOTE 10 - NET POSITION**

Net position represents the difference between (a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources. The net position for 2021 and 2020 is as follows:

	_	2021	_	2020
Net Investment in Capital Assets:  Net Capital Assets  Less: Revenue Bonds - Net of Discounts,	\$	233,106,165	\$	233,137,813
Premiums and Deferred Refunding Losses		(161,766,711)		(164,353,652)
Plus: Debt Proceeds to be Used for Capital Assets		324,955		6,340,141
Less: Reclassification from Restricted for Capital Assets Activity	_	(937,021)	_	(1,487,368)
	_	70,727,388	-	73,636,934
Restricted for Capital Assets Activity:				
Restricted Cash and Cash Equivalents		324,955		1,268,004
Restricted Investments		0		5,072,137
Less: Accounts Payable for Capital Assets		(937,021)		(1,487,368)
Less: Debt Proceeds to be Used for Capital Assets		(324,955)		(6,340,141)
Reclassified to Net Investment in Capital Assets	_	937,021	_	1,487,368
	_	0	-	0
Restricted for Pensions	_	566,955	-	551,161
Unrestricted	_	41,605,410	-	34,147,827
Total Net Position	\$_	112,899,753	\$	108,335,922

#### **NOTE 11 - NET WATER REVENUES**

Net water revenues earned during 2021 and 2020 were as follows:

	_	2021	_	2020
Gross Water Revenues Less: Provision for Bad Debt Expense	\$	10,748,092 0	\$_	10,992,669 (203,093)
Net Water Revenues	\$	10,748,092	\$_	10,789,576

#### **NOTE 12 - CAPITAL CONTRIBUTIONS**

Capital contributions during 2021 and 2020 were as follows:

Cash Contributions from: Federal Government - Grant Award	- \$_	108,644	\$ =	0
Non-Cash Capital Contributions from: Donated Lines by Developers	\$_	1,115,642	\$_	2,876,640

#### **NOTE 13 - RISK MANAGEMENT**

The District is exposed to various risks of losses related to torts; theft of damage to, and destruction of assets; injuries to employees; and natural disasters. The District carries commercial insurance for general liability, fidelity, property & casualty and workers compensation. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years.

#### **NOTE 14 - ECONOMIC CONCENTRATION**

The majority of the District's customers reside in the northwestern portion of Knox County, Tennessee and a significant number of the District's customers are employed with various federal government contractors located in Oak Ridge, Tennessee. These contractors operate several U.S. Department of Energy (DOE) facilities and have contracts that are vital to scientific research and development, national defense and hazardous waste management. DOE operations are contingent upon annual U.S. congressional appropriations.

The District's ten largest customers approximate 7% and 8% of water and wastewater net revenues for 2021 and 2020, respectively. These customers are primarily rental properties, various corporations and a hospital.

#### **NOTE 15 - REGULATORY ISSUES**

On January 2, 2018, West Knox Utility District received a letter from Tennessee Riverkeeper stating their intent to file suit against the District, seeking, among other things, a judgment declaring the discharges related to overflows and effluent violations to be illegal. Tennessee Riverkeeper will also seek an injunction prohibiting the District from discharging pollutants and from operating in violation of the CWA and state law. A Compliance Review Meeting ("CRM") was held on January 25, 2018 with the District and Tennessee Department of Environment and Conservation (TDEC) at the Knoxville Environmental Field Office. Topics of discussion included the letter received by West Knox Utility District from Tennessee Riverkeeper, and the EPA Administrative Order (AO) closed in September 2016. The District received a letter in February 2018 from TDEC stating that they planned to pursue formal enforcement against the District. The District has received the Consent Order (CO) draft on July 3, 2018.

An Agreed to CO was executed on October 16, 2018 requiring the District to establish and maintain the capacity, collection, and treatment protocols for all new developments within 2 years. Further, certification of adequate capacity must be made by a registered professional engineer for each wastewater extension, tracking of the capacity studies, and the requirement that developments within the boundary of the district be subject to inspection.

#### **NOTE 15 - REGULATORY ISSUES (Continued)**

Additional requirements include that the District submit an annual CMOM report summarizing progress made on each item in the EPA approved CMOM, initiate reporting on an electronic monthly operating report, achieve substantial compliance with the permit on or before December 31, 2021, and submit a final report of all corrective actions to bring the plant into compliance with the permit.

The agreement also included a civil penalty of up to \$34,000 broken out as follows: an upfront civil penalty of \$6,800, or the combination of a Supplemental Environmental Project (SEP) and a penalty of \$1,700, with additional penalties to be assessed if the District fails to comply with one or more of the above requirements.

The District is on track to complete all the requirements of the CO by December 31, 2021 and expects to submit the final report to TDEC before the due date of March 31, 2020.



# WEST KNOX UTILITY DISTRICT PENSION TRUST FUND

# SCHEDULES OF CHANGES IN THE DISTRICT'S NET PENSION LIABILITY AND RELATED RATIOS SINGLE-EMPLOYER PLAN - WKUD DEFINED BENEFIT PLAN

# For the Years Ended June 30,

	_	2021		2020	_	2019		2018	_	2017		2016	_	2015		2014
Total Pension Liability																
Service Cost	\$	252,529	\$	274,169	\$	253,077	\$	225,046	\$	303,182	\$	286,353	\$	275,339	\$	327,590
Interest		1,015,234		940,408		919,228		898,067		867,851		946,685		852,188		774,716
Changes of Benefit Terms		0		0		(951,309)		0		0		0		0		0
Differences between Expected and																
Actual Experience		106,057		473,338		5,350		580,975		376,284		(1,532,910)		(204,492)		0
Changes of Assumptions		75,181		(31,637)		382,654		195,120		0		0		641,644		0
Benefit Payments		(773,362)		(437,617)		(261,129)		(1,898,086)		(1,280,675)		(344,348)		(193,224)		(332,940)
	-		-						•						_	
Net Change in Total Pension Liability		675,639		1,218,661		347,871		1,122		266,642		(644,220)		1,371,455		769,366
Total Pension Liability - Beginning	-	14,130,613		12,911,952		12,564,081		12,562,959		12,296,317		12,940,537		11,569,082	-	10,799,716
Total Pension Liability - Ending (a)	\$	14,806,252	\$	14,130,613	\$	12,911,952	\$	12,564,081	\$	12,562,959	\$	12,296,317	\$	12,940,537	\$	11,569,082
Plan Fiduciary Net Position																
Contributions - Employer	\$	702.000	Ф	1.098.000	Ф	720.000	¢	1,080,000	φ	1.170.000	¢	990.000	Ф	1.002.000	¢.	840,000
Net Investment Income (Loss)	φ	2,591,046	φ	25,099	φ	410,204	φ	562,525	φ	732,379	φ	(70,346)	φ	121,395	φ	686,171
Benefit Payments		(773,362)		(437,617)		(261,129)		(1,898,086)		(1,280,675)		(344,348)		(193,224)		(332,940)
Administrative Expense		(773,302) 278		(23)		(3,067)		(8,142)		(7,286)		(2,323)		(1,613)		(332,940)
Autilitistrative Experise	-	270		(23)	-	(3,007)	-	(0,142)		(7,200)		(2,323)	-	(1,013)	-	(1,413)
Net Change in Plan Fiduciary Net Position		2,519,962		685,459		866,008		(263,703)		614,418		572,983		928,558		1,191,816
Plan Fiduciary Net Position - Beginning	-	9,360,485		8,675,026		7,809,018		8,072,721		7,458,303		6,885,320		5,956,762	_	4,764,946
Plan Fiduciary Net Position - Ending (b)	\$	11,880,447	\$	9,360,485	\$	8,675,026	\$	7,809,018	\$	8,072,721	\$	7,458,303	\$	6,885,320	\$	5,956,762
rian riduciary net rosition - Liang (b)	Ψ=	11,000,447	Ξ Ξ	3,000,400	Ψ.	0,070,020	: "=	7,000,010	Ψ:	0,072,721	Ψ:	7,400,000	Ψ.	0,000,020	: Ψ=	0,000,702
Net Pension Liability - Ending (a) - (b)	\$	2,925,805	\$	4,770,128	\$	4,236,926	\$	4,755,063	\$	4,490,238	\$	4,838,014	\$	6,055,217	\$_	5,612,320
																_
Plan Fiduciary Net Position as a Percentag	je															
of the Total Pension Liability		80.24%		66.24%		67.19%		62.15%		64.26%		60.65%		53.21%		51.49%
Covered Payroll	\$	3,312,452	\$	3,312,845	\$	3,255,578	\$	3,294,366	\$	2,950,106	\$	2,694,442	\$	2,752,316	\$	2,698,662
Net Pension Liability as a Percentage of																
Covered Payroll		88.33%		143.99%		130.14%		144.34%		152.21%		179.56%		220.00%		207.97%
· · · •																

Notes: A. This schedule is first required for the fiscal year ended June 30, 2014. Future years will be added to this schedule until 10 years of information is available.

B. This plan was frozen to employees hired after December 31, 2017.

#### **PENSION TRUST FUND**

# SCHEDULES OF THE DISTRICT'S PENSION CONTRIBUTIONS SINGLE-EMPLOYER PLAN - WKUD DEFINED BENEFIT PLAN

#### For the Years Ended June 30,

	2021	2020	2019	2018	2017	2016	2015	2014
Actuarially Determined Contribution (ADC) Contributions in Relation to the Actuarially	\$ 588,35	8 \$ 584,736	\$ 629,455	\$ 599,266	\$ 603,158 \$	804,412 B \$	692,994 \$	768,824
Determined Contribution	702,00	1,098,000	720,000	1,080,000	1,170,000	990,000	1,002,000	840,000
Contribution Deficiency (Excess)	\$ (113,64	2) \$ (513,264)	\$ (90,545)	\$(480,734)	\$ (566,842) \$	(185,588) \$	(309,006) \$	(71,176)
Covered Payroll	\$ 3,312,45	2 \$ 3,312,845	\$ 3,255,578	\$ 3,294,366	\$ 2,950,106 \$	2,694,442 \$	2,752,316 \$	2,698,662
Contributions as a Percentage of Covered Payroll	21.19	% 33.14%	22.12%	32.78%	39.66%	36.74%	36.41%	31.13%

Notes: A. This schedule is first required for the fiscal year ended June 30, 2014. Future years will be added to this schedule until 10 years of information is available.

B. During 2016 plan experience related to the unreduced subsidized early retirement benefit was much different than assumed. Had the actual experience more closely matched expectations at the beginning of the year, the ADC would have been approximately \$505,000.

#### Actuarial Methods & Assumptions:

Valuation Dates:

July 1, 2020, 2019, 2018, 2017, 2016, 2015, 2014 and 2013

Actuarial determined contribution rates are calculated as of June 30, 2020, 2019, 2018, 2017, 2016, 2015, 2014 and 2013.

Methods and Assumptions used to calculate the Actuarially Determined Contribution:

Actuarial Cost Method: Individual Entry Age Normal

Amortization Method: Level Percentage of payroll, closed, Unfunded Accrued

Liability amortized over 30 years starting July 1, 2014. Gains/losses due to assumption changes are amortized over 30 years. Actuarial gains/losses are amortized

over 10 years.

Asset Valuation Method: Market Value of Plan Assets

Inflation: 0.0%

Salary Increases: 4.0% (2021, 2020, 2019, 2018, 2017, 2016) & 3.0% (2015, 2014) Average, including inflation

Investment Rate of Return: 7.25%

Retirement Age: 33.33% Retire at the initial attainment of unreduced early retirement (Rule of 90) eligibility,

the remaining retirement at normal retirement age (2021, 2020, 2019)

50% Retire at the initial attainment of unreduced early retirement (Rule of 90) eligibility,

the remaining retirement at normal retirement age (2018, 2017, 2016)

Normal Retirement Age (2015 and 2014)

Mortality: PRI-2012 Blue Collar Mortality Table with Scale MP-20 projected on a fully generational basis

(2021) RP-14 Blue Collar Mortality Table with Scale MP-19 projected on a fully generational

basis (2020, 2019) TCRS Mortality Assumptions (2018, 2017, 2016) IRS 2014

Combined Static Mortality Table (2015 and 2014)

# **PENSION TRUST FUND**

# SCHEDULES OF INVESTMENT RETURNS (LOSSES) SINGLE-EMPLOYER PLAN - WKUD DEFINED BENEFIT PLAN

# For the Years Ended June 30,

	2021	2020	2019	2018	2017	2016	2015	2014
Annual Money-Weighted Rate of Return (Loss),	07.000/	0.000/	5.000/	0.000/	10.050/	0.000/	4.040/	10.500/
Net of Investment Expenses	27.99%	0.28%	5.09%	6.80%	10.35%	-0.98%	1.91%	13.59%

Note: This schedule was first required for the fiscal year ended June 30, 2014. Future years will be added to this schedule until 10 years of information is available.

# SCHEDULES OF CHANGES IN THE DISTRICT'S NET PENSION LIABILITY AND RELATED RATIOS BASED ON PARTICIPATION IN THE PUBLIC EMPLOYEE PENSION PLAN OF TCRS

#### For the Years Ended June 30,

	_	2020	_	2019		2018	_	2017	_	2016		2015	_	2014
Total Pension Liability Interest Differences between Expected and	\$	2,870	\$	3,021	\$	3,204	\$	3,129	\$	3,297	\$	5,507	\$	5,729
Actual Experience Change of Assumptions		10,638		10,424		9,637		10,118 4,405		9,507		(19,190) 0		9,424
Benefit Payments	-	(15,609)	-	(15,447)	-	(15,269)	-	(15,091)	-	(15,006)	-	(16,556)	_	(19,677)
Net Change in Total Pension Liability		(2,101)		(2,002)		(2,428)		2,561		(2,202)		(30,239)		(4,524)
Total Pension Liability - Beginning	_	47,392	_	49,394		51,822	_	49,261	_	51,463	-	81,702	_	86,226
Total Pension Liability - Ending (a)	\$_	45,291	\$_	47,392	\$	49,394	\$_	51,822	\$_	49,261	\$	51,463	\$_	81,702
Plan Fiduciary Net Position Net Investment Income Benefit Payments Administrative Expense	\$	29,302 (15,609) 0	\$	42,014 (15,447) 0	\$	44,425 (15,269) 0	\$	56,014 (15,091) 0	\$	13,161 (15,006) 0	\$	15,299 (16,556) 0	\$	73,216 (19,677) (33)
Net Change in Plan Fiduciary Net Position	_	13,693	_	26,567		29,156	_	40,923	_	(1,845)	-	(1,257)	_	53,506
Plan Fiduciary Net Position - Beginning	_	598,553	_	571,986		542,830	_	501,907	_	503,752	_	505,009	_	451,503
Plan Fiduciary Net Position - Ending (b)	\$_	612,246	\$_	598,553	\$	571,986	\$_	542,830	\$_	501,907	\$	503,752	\$_	505,009
Net Pension Liability (Asset) - Ending (a) - (b)	\$=	(566,955)	\$_	(551,161)	\$	(522,592)	\$_	(491,008)	\$=	(452,646)	\$	(452,289)	\$_	(423,307)
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		1351.80%		1262.98%		1158.01%		1047.49%		1018.87%		978.86%		618.11%
Covered Payroll	\$	0	\$	0	\$	0	\$	0	\$	0	\$	0	\$	0
Net Pension Liability as a Percentage of Covered Payroll		N/A		N/A		N/A		N/A		N/A		N/A		N/A

#### Notes:

- A. This schedule was first required for the fiscal year ended June 30, 2014. Future years will be added to this schedule until 10 years of information is available.
- B. This plan is frozen and no active District employees participate in this plan. All active District employees participate in West Knox Utility District. Defined Benefit Plan, which was frozen as of December 31, 2017.
- C. Schedule of District's Pension Contributions is not applicable for TCRS plan. This plan has been fully funded by the District since July 1, 1991; there were no actuarially determined contributions calculated for the years presented.
- D. The amount presented for each fiscal year is based upon the measurement period which is the TCRS prior fiscal year end.
- E. Changes in Assumptions: In 2017, amounts reported as changes in assumptions resulted from changes to the inflation rate, investment rate of return, cost-of-living adjustment, salary growth and mortality improvements.

# SCHEDULES OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS

# For the Years Ended June 30,

		2021		2020		2019		2018
Total OPEB Liability							_	
Service Cost	\$	17,254	\$	9,723	\$	8,937	\$	8,178
Interest		4,795		4,384		4,384		5,124
Differences between Expected								
and Actual Experience		35,411		0		(39,774)		0
Change in Assumptions		26,482		13,388		9,266		(2,966)
Benefit Payments	_	(3,295)	_	(5,436)		(5,610)	_	(8,415)
Net Change in Total OPEB Liability		80,647		22,059		(22,797)		1,921
Total OPEB Liability - Beginning	_	140,289	_	118,230		141,027	_	139,106
Total OPEB Liability - Ending	\$=	220,936	\$_	140,289	\$_	118,230	\$_	141,027
Covered Payroll	\$	4,401,382	\$	4,022,603	\$	3,924,491	\$	3,063,597
Total OPEB Liability as a Percentage of Covered Payroll		5.02%		3.49%		3.01%		4.60%

Note: There are no assets accumulating in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 related to this OPEB plan. This schedule is intended to display ten years of information. Additional years will be displayed as they become available.



# WEST KNOX UTILITY DISTRICT SCHEDULE OF DEBT SERVICE REQUIREMENTS

June 30, 2021

Fiscal Year Ending	-	\$9,995,000 \Sewer Rever	nue Bonds	<del>-</del>	\$35,425 Improvement Series 2	Rev	enue Bonds	-	Sewer Re	ever	Water and nue Bonds ries 2010	_	\$25,000,000 Lo Improvement F Series 20	Reve	nue Bonds	Sewer Revenue Bonds Series 2016			
June 30,		Principal	Interest	_	Principal	_	Interest	_	Principal		Interest (a)	_	Principal		Interest (b)	_	Principal		Interest
2022	\$	125,000 \$	320,275	\$	1,270,000	\$	1,057,613	\$	250,000	\$	1,584,623	\$	655,000	\$	897,000	\$	320,000	\$	1,038,431
2023		125,000	317,775		1,335,000		1,003,638		250,000		1,577,376		650,000		870,800		370,000		1,022,431
2024		125,000	315,275		1,400,000		946,900		250,000		1,569,792		635,000		844,800		425,000		1,003,931
2025		125,000	312,650		1,470,000		887,400		250,000		1,562,039		625,000		819,400		480,000		982,681
2026		150,000	310,025		1,545,000		824,925		250,000		1,554,034		615,000		794,400		510,000		958,681
2027		150,000	306,650		1,620,000		759,263		250,000		1,545,775		605,000		769,800		565,000		933,181
2028		150,000	303,275		1,700,000		690,413		250,000		1,536,169		630,000		745,600		595,000		904,931
2029		150,000	299,525		1,785,000		618,162		250,000		1,526,562		585,000		720,400		690,000		887,081
2030		150,000	295,775		1,875,000		542,300		250,000		1,516,955		560,000		697,000		760,000		866,381
2031		175,000	291,275		1,970,000		462,612		250,000		1,506,001		590,000		674,600		755,000		841,681
2032		300,000	286,025		2,070,000		378,888		250,000		1,495,046		535,000		651,000		745,000		816,200
2033		300,000	277,325		2,170,000		290,913		250,000		1,484,091		520,000		629,600		815,000		790,125
2034		300,000	268,625		2,280,000		198,687		250,000		1,473,136		530,000		608,800		860,000		761,600
2035		325,000	259,625		2,395,000		101,787		250,000		1,462,181		525,000		587,600		905,000		730,425
2036		550,000	249,063		0		0		2,550,000		1,451,226		525,000		566,600		945,000		696,488
2037		550,000	231,188		0		0		2,675,000		1,339,485		500,000		545,600		1,035,000		661,050
2038		600,000	213,312		0		0		2,775,000		1,222,268		565,000		525,600		1,040,000		609,300
2039		625,000	192,312		0		0		2,900,000		1,093,185		1,250,000		503,000		1,045,000		557,300
2040		650,000	170,437		0		0		3,025,000		958,287		1,360,000		453,000		1,040,000		505,050
2041		700,000	147,688		0		0		3,150,000		817,575		1,450,000		398,600		1,045,000		453,050
2042		775,000	123,188		0		0		3,275,000		668,925		535,000		340,600		2,045,000		400,800
2043		825,000	96,063		0		0		3,475,000		514,376		590,000		319,200		2,025,000		319,000
2044		900,000	66,156		0		0		3,625,000		350,389		685,000		295,600		2,005,000		238,000
2045		925,000	33,531		0		0		3,800,000		179,324		815,000		268,200		1,985,000		157,800
2046		0	0	_	0	_	0		0	_	0	_	5,890,000		235,600	_	1,960,000	_	78,400
Total	\$	9,750,000 \$	5,687,038	\$	24,885,000	\$_	8,763,501	\$	34,750,000	\$_	29,988,820	\$	22,425,000	\$	14,762,400	\$	24,965,000	\$_	17,214,000

Notes: (a) The interest related to the BABS is net of the 35% subsidy payment from the U.S. Government.

<sup>(</sup>b) Variable rate - the interest assumes a long-term rate of 4.0%.

#### THE WEST KNOX UTILITY DISTRICT OF KNOX COUNTY

## SCHEDULE OF DEBT SERVICE REQUIREMENTS (Continued)

June 30, 2021

\$8,535,000 Water and Sewer Revenue Bonds Fiscal Year Ending Series 2018				e Bonds		\$20,000,000 Water and Sewer Revenue Bonds Series 2019				\$15,000,000 L Improvement Serie	enue Bonds		Total		Total		Total Debt	
June 30,	_	Principal		Interest		Principal		Interest		Principal		Interest (c)	_	Principal		Interest		Service
2022	\$	190,000	\$	321,619	\$	395,000	\$	687,450	\$	230,000	\$	562,500	\$	3,435,000	\$	6,469,511	\$	9,904,511
2023		200,000		314,019		415,000		667,700		300,000		553,875		3,645,000		6,327,614		9,972,614
2024		205,000		306,018		435,000		646,950		300,000		542,625		3,775,000		6,176,291		9,951,291
2025		215,000		297,818		460,000		625,200		300,000		531,375		3,925,000		6,018,563		9,943,563
2026		225,000		289,218		480,000		602,200		300,000		520,125		4,075,000		5,853,608		9,928,608
2027		235,000		280,219		505,000		578,200		325,000		508,875		4,255,000		5,681,963		9,936,963
2028		240,000		273,169		530,000		552,950		325,000		496,688		4,420,000		5,503,195		9,923,195
2029		245,000		265,969		555,000		526,450		325,000		484,500		4,585,000		5,328,649		9,913,649
2030		255,000		258,619		585,000		498,700		325,000		472,313		4,760,000		5,148,043		9,908,043
2031		260,000		250,650		610,000		475,300		375,000		460,125		4,985,000		4,962,244		9,947,244
2032		270,000		242,200		630,000		450,900		375,000		446,062		5,175,000		4,766,321		9,941,321
2033		280,000		233,088		650,000		432,000		375,000		432,000		5,360,000		4,569,142		9,929,142
2034		290,000		223,287		670,000		412,500		375,000		417,937		5,555,000		4,364,572		9,919,572
2035		300,000		213,138		690,000		392,400		400,000		403,875		5,790,000		4,151,031		9,941,031
2036		310,000		202,637		710,000		371,700		400,000		388,875		5,990,000		3,926,589		9,916,589
2037		320,000		191,400		730,000		350,400		400,000		373,875		6,210,000		3,692,998		9,902,998
2038		335,000		179,800		755,000		328,500		400,000		358,875		6,470,000		3,437,655		9,907,655
2039		345,000		166,400		775,000		305,850		0		343,875		6,940,000		3,161,922		10,101,922
2040		360,000		152,600		800,000		282,600		0		343,875		7,235,000		2,865,849		10,100,849
2041		375,000		138,200		825,000		258,600		0		343,875		7,545,000		2,557,588		10,102,588
2042		390,000		123,200		850,000		233,850		0		343,875		7,870,000		2,234,438		10,104,438
2043		405,000		107,600		875,000		208,350		0		343,875		8,195,000		1,908,464		10,103,464
2044		420,000		91,400		1,000,000		182,100		0		343,875		8,635,000		1,567,520		10,202,520
2045		440,000		74,600		1,000,000		152,100		0		343,875		8,965,000		1,209,430		10,174,430
2046		455,000		57,000		1,000,000		122,100		0		343,875		9,305,000		836,975		10,141,975
2047		475,000		38,800		1,000,000		92,100		275,000		343,875		1,750,000		474,775		2,224,775
2048		495,000		19,800		1,020,000		62,100		275,000		333,563		1,790,000		415,463		2,205,463
2049		0		0		1,050,000		31,500		500,000		323,250		1,550,000		354,750		1,904,750
2050		0		0		0		0		1,505,000		304,500		1,505,000		304,500		1,809,500
2051		0		0		0		0		1,565,000		248,063		1,565,000		248,063		1,813,063
2052		0		0		0		0		1,620,000		189,375		1,620,000		189,375		1,809,375
2053		0		0		0		0		1,685,000		128,625		1,685,000		128,625		1,813,625
2054	_	0		0	_	0	_	0		1,745,000	_	65,437	_	1,745,000	_	65,437	_	1,810,437
Total	\$_	8,535,000	\$	5,312,468	\$_	20,000,000	\$_	10,530,750	\$	15,000,000	\$	12,642,188	\$_	160,310,000	\$_	104,901,165	\$_	265,211,165

Notes: (c) Variable rate - the interest assumes a long-term rate of 3.75%.

## SCHEDULE OF CHANGES IN LONG-TERM DEBT BY INDIVIDUAL ISSUE

# June 30, 2021

	Origin Amou of Issu	t Interest		Date of Issue	Final Maturity Date		Outstanding July 1, 2020	_	Issued During Period	Paid and/or Matured During Period	. <u>-</u>	Refunded During Period		utstanding ne 30, 2021
Bonds Payable														
V-B-1 Local Gov't Public Improvement Revenue Bonds	\$ 35,425	000 Variable	%	8/1/2009	6/1/2035	\$	26,095,000	\$	0 \$	1,210,000	\$	0 \$	; ;	24,885,000
2010 Water and Sewer Revenue Bonds	35,000	4.15 - 7.00		11/30/2010	6/1/2045		35,000,000		0	250,000		0	;	34,750,000
2015 Water and Sewer Revenue Bonds	9,995	2.00 - 5.00		12/22/2015	6/1/2045		9,875,000		0	125,000		0		9,750,000
2016 Water and Sewer Revenue Refunding & Improvement Bonds	27,015	3.00 - 5.00		12/22/2016	6/1/2046		25,205,000		0	240,000		0	- 2	24,965,000
V-E-1 Local Gov't Public Improvement Revenue Bonds	25,000	000 Variable		12/23/2016	6/1/2046		23,110,000		0	685,000		0	- 2	22,425,000
2018 Water and Sewer Revenue Bonds	8,535	3.00 - 4.00		11/1/2018	6/1/2048		8,535,000		0	0		0		8,535,000
2019 Water and Sewer Revenue Bonds	20,000	3.00 - 5.00		6/28/2019	6/1/2049		20,000,000		0	0		0	- 2	20,000,000
V-F-1 Local Gov't Public Improvement Revenue Bonds	15,000	000 Variable		6/28/2019	6/1/2054		15,000,000		0	0		0		15,000,000
Total Bonds Payable						-	162,820,000		0	2,510,000	_	0	16	60,310,000
Total						\$	162,820,000	· =	0 \$	2,510,000	\$ _	0 \$	16	60,310,000

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE

June 30, 2021

Federal Agency/Pass-Through Agency/State Grantor Program or Cluster Title	Assistance Listing Number	Pass-Through Entity Identifying Number	Amount Pass-Through to Subrecipients	Expenditures
Federal Awards: Federal Emergency Management Agency: Pass-Through Program From: Tennessee Department of Military, Tennessee Emergency Management Agency				
Disaster Grants - Public Assistance	97.036	PA-04-TN-4427-RPA-0033	\$ 0 \$ 0	·

#### **NOTE 1 – BASIS OF PRESENTATION**

The Schedule of Expenditures of Federal Awards and State Financial Assistance includes the federal award related grant activity of the West Knox Utility District and is presented on the accrual basis of accounting. The expenditures reported in this schedule were incurred in fiscal year 2020. In accordance with the requirements of CFDA 97.036, the expenditures have been reported in fiscal year 2021 when the grant was approved by the Federal Emergency Management Agency.

#### **NOTE 2 - INDIRECT COST RATE**

The District did not elect to use the 10% de minimus indirect cost rate as allowed under Uniform Guidance.

## **SCHEDULES OF WATER RATES AND STATISTICS**

#### June 30, 2021 and 2020

1. As of June 30, 2021 and 2020, the District serviced water and wastewater customers as shown below. Hotels, motels and apartments are billed on a commercial, per unit basis.

	Water Customers	Billing Units	Wastewater Customers	Billing Units
2021				
Residential	25,966	25,966	21,320	21,320
Commercial	1,045	1,045	656	656
Multi-Space Units	41	3,478	40	3,427
Total	27,052	30,489	22,016	25,403
2020				
Residential	25,029	25,047	20,534	20,552
Commercial	1,025	1,025	675	675
Multi-Space Units	40	3,463	40	3,463
Total	26,094	29,535	21,249	24,69
Monthly Water Rate Schedule - (Effective	e July 1, 2019)			
	2021		2020	
(a) Residential Water Rate:				
Customer Charge	\$13.05 minimum b		\$13.05 minimum b	
	\$3.71 per 1,000 Ga	ıl.	\$3.71 per 1,000 Ga	ıl.
(b) Commercial, Municipal, Public Se				
Customer Charge	\$21.00 minimum b		\$21.00 minimum b	
	\$3.71 per 1,000 Ga	ıl.	\$3.71 per 1,000 Ga	ıl.
(c) Hotel, Motel per Unit or Space:				
Customer Charge	\$6.11 minimum bil	l	\$6.11 minimum bil	I
	\$3.71 per 1,000 Ga	ıl.	\$3.71 per 1,000 Ga	ıl.
Monthly Wastewater Rate Schedule - (E	ffective July 1, 2019)			
	2021		2020	
(a) Residential Rate:				
1st	\$23.27 minimum b		\$23.27 minimum b	
Next	12,000 Gal \$7.54		12,000 Gal \$7.54	•
All over	13,000 Gal No Cl	narge	13,000 Gal No Ch	narge
(b) Commercial, Municipal, Public Sc				
1st	Based upon Meter		Based upon Meter	
All over	\$7.54 per 1,000 Ga	ıl.	\$7.54 per 1,000 Ga	ıl.
(c) Hotel, Motel per Unit or Space:	******			
1st	\$16.92 minimum b		\$16.92 minimum b	
All over	\$7.54 per 1,000 Ga	ıl.	\$7.54 per 1,000 Ga	ıl.
(d) Industrial Rate determined on an	individual basis.			
		2021	2020	
Wastewater Treated (In Thousands of G	<b>.</b> \	1,446,187	1,580,566	

## AWWA WATER AUDIT REPORTING WORKSHEET

For the Year Ended June 30, 2021

	ater Audit Software: <u>ng Worksheet</u>	WAS v5.0 American Water Works Association Copyright © 2014, All Rights Reserved
Click to access definition Water Audit Report for: West Knox Utilit Click to add a comment Reporting Year: 2021	y District (0000371) 7/2020 - 6/2021	
Please enter data in the white cells below. Where available, metered values should be used; ifr accuracy of the input data by grading each component (n/a or 1-10) using the drop-down list to		
To select the correct data grading for each input, determine where the utility meets or exceeds <u>all</u> criteria for that grade and	the highest grade	Master Meter and Supply Error Adjustments
WATER SUPPLIED <	Enter grading in column 'E' and 'J'	Pcnt: Value:
Volume from own sources: + ? 9 Water imported: + ? n/a	2,220.667 MG/Yr + ? 0.000 MG/Yr + ?	8 0.70% • O MG/Yr • O MG/Yr
Water exported: + ? n/a	0.000 MG/Yr + ?	MG/Yr Enter negative % or value for under-registration
WATER SUPPLIED:	<b>2,205.230</b> MG/Yr	Enter positive % or value for over-registration
AUTHORIZED CONSUMPTION  Billed metered: + ? 8   Rilled unmetered: + ? 10   Rilled unmetered: + Rilled unmetered	1,680.082 MG/Yr 0.000 MG/Yr 102.420 MG/Yr 27.565 MG/Yr ng of 5 is applied but not displayed 1,810.067 MG/Yr	Click here: 7 for help using option buttons below  Pcnt: Value:  1.25%
	205 400 1101	OR value
WATER LOSSES (Water Supplied - Authorized Consumption)  Apparent Losses	395.163 MG/Yr	Pcnt: ▼ Value:
Unauthorized consumption: + ?	5.513 MG/Yr	0.25%
Default option selected for unauthorized consumption - a grac Customer metering inaccuracies: 1 2 4	11.662 MG/Yr	0.65% ● ○ MG/Yr
Systematic data handling errors: + ?  Default option selected for Systematic data handling error.	4.200 MG/Yr s - a grading of 5 is applied but not display	0.25% (a) C MG/Yr
Apparent Losses:	21.375 MG/Yr	
Real Losses (Current Annual Real Losses or CARL)  Real Losses = Water Losses - Apparent Losses: ?	<b>373.788</b> MG/Yr	
WATER LOGGER		
WATER LOSSES:	395.163 MG/Yr	
NON-REVENUE WATER  NON-REVENUE WATER: ?	395.163 Mg/Yr 525.148 Mg/Yr	
NON-REVENUE WATER  NON-REVENUE WATER:  = Water Losses + Unbilled Metered + Unbilled Unmetered		
NON-REVENUE WATER NON-REVENUE WATER:		
NON-REVENUE WATER  NON-REVENUE WATER:  = Water Losses + Unbilled Metered + Unbilled Unmetered  SYSTEM DATA	<b>525.148</b> MG/Yr	
NON-REVENUE WATER  SYSTEM DATA  Length of mains: + 7 10 Number of active AND inactive service connections: + 7 10	525.148 MG/Yr  414.0 miles 27,884 67 conn./mile main	e hevend the property
NON-REVENUE WATER  = Water Losses + Unbilled Metered + Unbilled Unmetered  SYSTEM DATA  Length of mains:	525.148 MG/Yr  414.0 miles 27.884 67 conn./mile main  Yes (length of service lin boundary, that is the	e, <u>beyond</u> the property responsibilityof the utility)
NON-REVENUE WATER  = Water Losses + Unbilled Metered + Unbilled Unmetered  SYSTEM DATA  Length of mains:	525.148 MG/Yr  414.0 miles 27.884 67 conn./mile main  Yes (length of service lin boundary, that is the	responsibility of the utility)
NON-REVENUE WATER  = Water Losses + Unbilled Metered + Unbilled Unmetered  SYSTEM DATA  Length of mains:    Part	525.148 MG/Yr  414.0 miles 27,884 67 conn./mile main  Yes (length of service lin boundary, that is the data grading score of 10 has been applied	responsibility of the utility)
NON-REVENUE WATER  = Water Losses + Unbilled Metered + Unbilled Unmetered  SYSTEM DATA  Length of mains:	414.0 miles 27.884 67 conn./mile main  Yes (length of service lin boundary, that is the data grading score of 10 has been applied 134.0 psi	responsibility of the utility)
NON-REVENUE WATER  = Water Losses + Unbilled Metered + Unbilled Unmetered  SYSTEM DATA  Length of mains:	414.0 miles 27,884 67 conn./mile main  Yes (length of service lin boundary, that is the data grading score of 10 has been applied 134.0 psi  \$11,274,965 \$/Year \$/1000 gallons (US)	responsibility of the utility)
NON-REVENUE WATER  = Water Losses + Unbilled Metered + Unbilled Unmetered  SYSTEM DATA  Length of mains:	414.0 miles 27.884 67 conn./mile main  Yes (length of service lin boundary, that is the data grading score of 10 has been applied 134.0 psi	responsibility of the utility)
NON-REVENUE WATER  = Water Losses + Unbilled Metered + Unbilled Unmetered  SYSTEM DATA  Length of mains:	414.0 miles 27,884 67 conn./mile main  Yes (length of service lin boundary, that is the data grading score of 10 has been applied 134.0 psi  \$11,274,965 \$/Year \$/1000 gallons (US)	responsibility of the utility)
NON-REVENUE WATER  = Water Losses + Unbilled Metered + Unbilled Unmetered  SYSTEM DATA  Length of mains:	414.0 miles 27,884 67 conn./mile main  Yes (length of service lin boundary, that is the data grading score of 10 has been applied 134.0 psi  \$11,274,965 \$/Year \$11,25 \$/1000 gallons (US) \$465.89 \$/Million gallons Use Cu	responsibility of the utility)
NON-REVENUE WATER  = Water Losses + Unbilled Metered + Unbilled Unmetered  SYSTEM DATA  Length of mains:	414.0 miles 27.884 67 conn./mile main  Yes (length of service lin boundary, that is the data grading score of 10 has been applied 134.0 psi  \$11,274,965 \$/Year \$11.25 \$/1000 gallons (US) \$465.89 \$/Million gallons Use Cu	responsibility of the utility) stomer Retail Unit Cost to value real losses
NON-REVENUE WATER  = Water Losses + Unbilled Metered + Unbilled Unmetered  SYSTEM DATA  Length of mains:	414.0 miles 27,884 67 conn/mile main  Yes (length of service lin boundary, that is the data grading score of 10 has been applied 134.0 psi  \$11,274,965 \$/Year \$11,274,965 \$/Year \$/1000 gallons (US) \$465.89 \$/Million gallons Use Cu	responsibility of the utility) stomer Retail Unit Cost to value real losses
NON-REVENUE WATER  = Water Losses + Unbilled Metered + Unbilled Unmetered  SYSTEM DATA  Length of mains:	414.0 miles 27,884 67 conn/mile main  Yes (length of service lin boundary, that is the data grading score of 10 has been applied 134.0 psi  \$11,274,965 \$/Year \$11,274,965 \$/Year \$/1000 gallons (US) \$465.89 \$/Million gallons Use Cu	responsibility of the utility) stomer Retail Unit Cost to value real losses
NON-REVENUE WATER  = Water Losses + Unbilled Metered + Unbilled Unmetered  SYSTEM DATA  Length of mains:	414.0 miles 27,884 67 conn/mile main  Yes (length of service lin boundary, that is the data grading score of 10 has been applied 134.0 psi  \$11,274,965 \$/Year \$11,274,965 \$/Year \$/1000 gallons (US) \$465.89 \$/Million gallons Use Cu	responsibility of the utility) stomer Retail Unit Cost to value real losses

# AWWA WATER AUDIT REPORTING WORKSHEET (Continued)

For the Year Ended June 30, 2021

	AWWA Free Water Audit Software: WAS v5.0
	System Attributes and Performance Indicators  American Water Works Association. Copyright @2014, All Rights Reserved.
	Water Audit Report for: West Knox Utility District (0000371) Reporting Year: 2021 7/2020 - 6/2021
System Attributes:	*** YOUR WATER AUDIT DATA VALIDITY SCORE IS: 84 out of 100 ***
_ <del>-,</del>	Apparent Losses: 21.375 MG/Yr
	+ Real Losses: 373.788 MG/Yr
	= <u>Water Losses:</u> <u>395.163</u> MG/Yr
	2 Unavoidable Annual Real Losses (UARL): 314.12 MG/Yr
	Annual cost of Apparent Losses: \$240,473
	Annual cost of Real Losses: \$174,144 Valued at Variable Production Cost Return to Reporting Worksheet to change this assumption
Performance Indicators:	
	Non-revenue water as percent by volume of Water Supplied: 23.8%
Financial	Non-revenue water as percent by cost of operating system: 4.2% Real Losses valued at Variable Production Cost
٢	Apparent Losses per service connection per day: 2.10 gallons/connection/day
0 " 15"	Real Losses per service connection per day: 36.73 gallons/connection/day
Operational Efficiency:	Real Losses per length of main per day*: N/A
L	Real Losses per service connection per day per psi pressure: 0.27 gallons/connection/day/psi
	From Above, Real Losses = Current Annual Real Losses (CARL): 373.79 million gallons/year
	2 Infrastructure Leakage Index (ILI) [CARL/UARL]: 1.19
* This performance indicator appli	ies for systems with a low service connection density of less than 32 service connections/mile of pipeline

#### STATISTICAL SECTION

This part of the District's Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health.

<u>Contents</u> <u>Page</u>	es
Financial Trends	
These schedules contain trend information to help the reader understand how the District's financial performance and well-being have changed over time	56
Revenue Capacity	
These schedules contain information to help the reader assess the District's operating revenues and customer statistics	62
Debt Capacity	
This schedule presents information to help the reader assess the affordability of the District's current levels of outstanding debt and the District's ability to issue additional debt in the future	64
Demographic and Economic Information	
These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place	66
Operating Information	
These schedules contain service data to help the reader understand how the information in the District's financial report relates to the water and wastewater services provided by the District	69

Sources: Unless otherwise noted, the information in these schedules is derived from the Annual Comprehensive Financial Reports for the relevant year.

# WEST KNOX UTILITY DISTRICT NET POSITION BY COMPONENT

			_					
Fiscal Year	Net Investment in Capital Assets	 Capital Activity	 Debt Service		Pensions		Unrestricted	 Total
2021	\$ 70,727,388	\$ 0	\$ 0	\$	566,955	\$	41,605,410	\$ 112,899,753
2020	73,636,934	0	0		551,161		34,147,827	108,335,922
2019	87,057,438	0	0		522,592		16,879,118	104,459,148
2018	73,657,081	0	0		491,008		25,773,016	99,921,105
2017	70,455,998	0	0		452,646		22,648,421	93,557,065
2016	75,637,610	0	67,346		452,289		11,131,345	87,288,590
2015	69,589,656	0	42,549		423,307		12,583,194	82,638,706
2014	62,874,634	0	391,779		0		18,460,030	81,726,443
2013	57,684,980	0	2,008,705		0		17,522,193	77,215,878
2012	57,113,801	0	1,997,699		0		16,169,090	75,280,590

#### **CHANGES IN NET POSITION**

	_	2021	_	2020	 2019	_	2018	_	2017
Operating Revenues Water, Net Wastewater Connection Fees Low Pressure Pump Fees Customer Forfeited Discounts Service Fees Wastewater Inspection Fees Miscellaneous	\$	10,748,092 16,159,287 1,998,500 1,419,000 310,671 162,207 23,910 291,548	\$	10,789,576 16,180,046 1,481,283 789,450 288,068 140,700 17,580 229,841	\$ 9,487,077 14,253,528 983,807 375,000 352,785 146,565 12,035 466,135	\$	9,195,039 13,051,070 1,180,754 171,150 507,151 158,336 15,900 352,573	\$	9,609,490 13,303,536 950,074 107,100 340,649 130,075 11,675 303,529
Total Operating Revenues	_	31,113,215	-	29,916,544	 26,076,932	-	24,631,973	-	24,756,128
Operating Expenses: Water Purification & Supply Wastewater Collection & Treatment Water Treatment & Distribution Wastewater CMOM Program Shop & General Maintenance Customer Accounting Administrative & General Depreciation	_	1,364,413 5,353,888 3,927,958 1,142,385 342,125 431,720 3,213,556 8,191,238	_	1,473,656 4,752,955 3,936,095 1,257,520 302,950 358,761 3,092,193 5,756,766	 1,171,594 3,578,095 3,451,334 1,247,631 278,583 157,447 2,659,965 5,861,519	-	1,366,020 3,837,316 2,939,754 1,414,184 327,055 136,472 2,925,821 5,878,528	<u>-</u>	1,206,442 3,172,119 3,287,313 1,591,203 422,083 136,867 2,313,634 5,604,703
Total Operating Expenses	_	23,967,283	-	20,930,896	 18,406,168	-	18,825,150	-	17,734,364
Operating Income	_	7,145,932	_	8,985,648	 7,670,764	-	5,806,823	. <u>-</u>	7,021,764
Non-Operating Revenues (Expenses): Investment Income, Net Interest Expense Change in Fair Value of Derivative - Interest Rate Swap Debt Issuance Expense Other	_	169,735 (4,968,442) 1,000,407 0 (8,087)	_	1,052,950 (5,636,465) (668,570) 0 (2,733,429)	 1,149,793 (4,917,374) (444,607) (712,442) (143,946)	_	781,765 (4,134,864) 578,958 0 32,207		73,202 (3,644,922) 993,190 (468,987) 11,478
Total Non-Operating Revenues (Expenses), Net	_	(3,806,387)	_	(7,985,514)	 (5,068,576)		(2,741,934)		(3,036,039)
Increase (Decrease) in Net Position Before Capital Contributions	=	3,339,545	=	1,000,134	 2,602,188	-	3,064,889		3,985,725
Capital Contributions: Cash Contributions Developers Contributions of Capital Assets	_	108,644 1,115,642	_	0 2,876,640	 0 1,935,855	-	200,914 3,241,701	· <del>-</del>	117,499 2,165,251
Total Capital Contributions	_	1,224,286	_	2,876,640	 1,935,855	-	3,442,615	-	2,282,750
Change in Net Position	\$_	4,563,831	\$	3,876,774	\$ 4,538,043	\$	6,507,504	\$	6,268,475

# **CHANGES IN NET POSITION (Continued)**

	_	2016	_	2015		2014	_	2013	_	2012
Operating Revenues Water, Net	\$	9,089,180	\$	8,611,641	\$	7,881,838	\$	7,417,294	\$	7,226,168
Wastewater	·	12,123,653	·	10,875,487	•	9,577,125	•	8,731,351	•	8,018,859
Connection Fees		945,437		893,658		836,668		550,392		486,860
Low Pressure Pump Fees		30,600		43,350		5,100		2,550		10,200
Customer Forfeited Discounts		297,708		285,589		258,507		258,370		237,367
Service Fees		129,075		120,201		111,675		102,125		91,025
Wastewater Inspection Fees		14,225		13,600		11,730		7,775		5,250
Miscellaneous	_	282,617	-	199,593		242,788	-	182,748	-	151,066
Total Operating Revenues	_	22,912,495	-	21,043,119		18,925,431	-	17,252,605	-	16,226,795
Operating Expenses:										
Water Purification & Supply		1,164,483		1,103,041		1,114,272		1,154,874		1,132,055
Wastewater Collection & Treatment		3,036,124		2,438,755		2,220,697		2,821,772		2,325,821
Water Treatment & Distribution		2,879,875		2,894,879		2,547,171		2,393,421		2,445,654
Wastewater CMOM Program		1,560,603		1,545,363		1,465,689		1,415,128		1,302,429
Shop & General Maintenance		389,611		333,439		470,839		375,418		306,275
Customer Accounting		131,648		121,724		122,870		141,547		132,195
Administrative & General		2,102,988		2,089,427		1,880,540		2,072,488		2,211,369
Depreciation	_	5,375,093	-	5,269,866		4,601,380	-	4,179,182	-	3,916,042
Total Operating Expenses	_	16,640,425	_	15,796,494		14,423,458	-	14,553,830	-	13,771,840
Operating Income	_	6,272,070	-	5,246,625		4,501,973	_	2,698,775	-	2,454,955
Non-Operating Revenues (Expenses):										
Investment Income, Net		187,435		55,893		136,580		234,383		279,997
Interest Expense		(2,642,317)		(2,067,955)		(1,714,150)		(1,722,259)		(2,047,737)
Change in Fair Value of Derivative - Interest		( , , ,		( , , , ,		( , , , ,		( , , , ,		( , , , ,
Rate Swap		(905,655)		(3,396,726)		0		0		0
Debt Issuance Expense		(245,259)		O O		0		0		0
Other	_	26,286	_	0		4,225	_	9,615	_	(29,891)
Total Non-Operating Revenues (Expenses), Net	_	(3,579,510)	_	(5,408,788)		(1,573,345)	-	(1,478,261)	-	(1,797,631)
Increase (Decrease) in Net Position										
Before Capital Contributions	_	2,692,560	_	(162,163)		2,928,628	_	1,220,514	_	657,324
Capital Contributions:										
Cash Contributions		173,054		0		0		0		59,090
Developers Contributions of Capital Assets	_	1,784,270	-	1,074,426		1,216,660	_	714,774	-	1,745,692
Total Capital Contributions	_	1,957,324	_	1,074,426		1,216,660	-	714,774	-	1,804,782
Change in Net Position	\$_	4,649,884	\$_	912,263	\$	4,145,288	\$_	1,935,288	\$	2,462,106
	_		-				-		•	

#### **CUSTOMER STATISTICS AND RATES**

#### **Last Ten Fiscal Years**

				W	/ate	r		Was	stev	/ater
Fiscal	Custome Ur	er Billing nits	_	Minimum		Rates per 1,000		Minimum		Rates per 1,000
Year	Water	Wastewater	_	Bill	_	Gallons	_	Bill	_	Gallons
2021	30,489	25,403	\$	13.05	\$	3.71	\$	23.27	\$	7.54
2020	29,535	24,690		13.05		3.71		23.27		7.54
2019	28,832	23,378		13.05		3.46		23.27		6.79
2018	29,170	23,162		13.05		3.46		23.27		6.79
2017	28,335	22,484		13.05		3.46		22.27		6.34
2016	26,555	21,819		13.05		3.46		22.27		5.84
2015	26,139	21,547		13.05		3.21		22.27		4.84
2014	26,347	21,562		11.30		3.21		21.27		4.09
2013	25,743	21,022		11.30		3.21		21.27		3.84
2012	25,474	20,734		11.30		3.21		19.77		3.84

Notes: (a) Rates are based upon a single family residence.

<sup>(</sup>b) Minimum bills are based upon the first 1,000 gallons of water purchased for the fiscal year 2012.

<sup>(</sup>c) Effective August 1, 2012 the minimum bill is based upon the first 500 gallons of water purchased and effective July 1, 2013 the gallons were reduced to zero.

<sup>(</sup>d) The water and wastewater rates are per 1,000 gallons.

# WATER PRODUCED, SOLD AND CONSUMED Last Ten Fiscal Years

Gallons of Water (In Thousands)

	Ga	iions oi vvater (in Thousan	as)	
Fiscal		Water		Percent
Year	Water Pumped	Sold and Consumed	Water Unbilled	Lost
2021	2,311,953	1,679,699	632,254	27.35
2020	2,341,407	1,724,661	616,746	26.34
2019	2,207,280	1,645,933	561,347	25.43
2018	2,148,591	1,572,336	576,255	26.82
2017	2,159,268	1,671,373	487,895	22.60
0040		4 = 44 000	440.00=	10.04
2016	2,157,867	1,741,200	416,667	19.31
0045	0.070.404	4 754 544	204 000	45 50
2015	2,073,434	1,751,511	321,923	15.53
2014	1,893,113	1,692,922	200,191	10.57
2014	1,093,113	1,092,922	200, 191	10.57
2013	1,968,943	1,781,663	168,633	8.56
2013	1,300,343	1,701,000	100,000	0.50
2012	2,023,431	1,854,798	221,495	10.95
2012	2,020, 10 1	1,001,100	221,100	10.00

#### **ANNUAL TAP SALES**

Fiscal Year	Water Meter Taps Sold	Wastewater Taps Sold	Total Taps
2021	1060	941	2,001
2020	771	653	1,424
2019	497	444	941
2018	779	717	1,496
2017	561	465	1,026
2016	621	575	1,196
2015	593	544	1,137
2014	509	471	980
2013	356	318	674
2012	227	206	433

#### NUMBER OF WATER AND SEWER CUSTOMERS BY TYPE

Residential	Commercial	Hotel/Motel	Total
25,966	1,045	41	27,052
25,029	1,025	40	26,094
24,203	1,018	40	25,261
24,781	1,129	40	25,950
24,067	878	62	25,007
22,341	1,028	60	23,429
21,847	893	60	22,800
21,334	886	44	22,264
20,783	871	42	21,696
20,531	854	42	21,427
21,320	656	40	22,016
20,534	675	40	21,249
19,774	671	40	20,485
19,132	645	58	19,835
18,501	613	59	19,173
18,041	592	58	18,691
17,566	582	40	18,188
17,054	577	40	17,671
16,529	564	38	17,131
16,258	549	36	16,843
	25,966 25,029 24,203 24,781 24,067 22,341 21,847 21,334 20,783 20,531 21,320 20,534 19,774 19,132 18,501 18,041 17,566 17,054 16,529	25,966 1,045 25,029 1,025 24,203 1,018 24,781 1,129 24,067 878 22,341 1,028 21,847 893 21,334 886 20,783 871 20,531 854 21,320 656 20,534 675 19,774 671 19,132 645 18,501 613 18,041 592 17,566 582 17,054 577 16,529 564	25,966       1,045       41         25,029       1,025       40         24,203       1,018       40         24,781       1,129       40         24,067       878       62         22,341       1,028       60         21,847       893       60         21,334       886       44         20,783       871       42         20,531       854       42         21,320       656       40         20,534       675       40         19,774       671       40         19,132       645       58         18,501       613       59         18,041       592       58         17,566       582       40         17,054       577       40         16,529       564       38

# WATER AND WASTEWATER RATES (\*)

#### **Last Ten Fiscal Years**

Water Rates Base Rate (First 500 Gallons) (c)(d)	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Residential Commercial Hotel/Motel (per unit)	\$13.05 21.00 6.11	\$13.05 21.00 6.11	\$13.05 21.00 6.11	\$13.05 21.00 6.11	\$13.05 21.00 6.11	\$13.05 16.00 6.11	\$13.05 16.00 6.11	\$11.30 14.25 4.36	\$11.30 14.25 4.37	\$11.30 14.25 4.37
Usage Rates (Per 1,000 Gallons)										
Residential Commercial Hotel/Motel (per unit)	\$3.71 3.71 3.71	\$3.71 3.71 3.71	\$3.46 3.46 3.46	\$3.46 3.46 3.46	\$3.46 3.46 3.46	\$3.46 3.46 3.46	\$3.21 3.21 3.21	\$3.21 3.21 3.21	\$3.21 3.21 3.21	\$3.21 3.21 3.21
Wastewater Rates Base Rate (First 500 Gallons) (c)(d)										
Residential Commercial Hotel/Motel (per unit)	\$23.27 (b) 16.92	\$23.27 (b) 16.92	\$23.27 (b) 16.92	\$23.27 (b) 16.92	\$22.27 30.80 16.92	\$22.27 30.80 16.92	\$22.27 30.80 16.92	\$21.27 29.80 15.92	\$21.27 29.80 14.42	\$19.77 28.30 14.42
Usage Rates (Per 1,000 Gallons)										
Residential 1,500 to 13,000	\$7.54	\$7.54	\$6.79	\$6.79	\$6.34	\$5.84	\$4.84	\$4.09	\$3.84	\$3.84
Commercial All Over 1,500	\$7.54	\$7.54	\$6.79	\$6.79	\$6.34	\$5.84	\$4.84	\$4.09	\$3.84	\$3.84
Hotel/Motel All Over 1,500	\$7.54	\$7.54	\$6.79	\$6.79	\$6.34	\$5.84	\$4.84	\$4.09	\$3.84	\$3.84

\*Notes: (a) Rates must be approved by the Board of Commissioners.

- (b) Commercial water and wastewater rates will be based on meter size.
- (c) Effective 2012, the minimum bill was reduced from 1,000 to 500 gallons.
- (d) Effective 2013, the minimum bill was reduced from 500 to 0 gallons.

#### **TEN LARGEST CUSTOMERS**

#### **Current Fiscal Year and Nine Years Ago**

		FY2	2021	FY 2012				
Customer	Type of Business	(a) Total Annual Sales	Percentage of Total Sales	(a) Total Annual Sales	Percentage of Total Sales			
Parkwest Medical Center	Medical \$	407,757	1.52 % \$	352,763	2.31 %			
Woodlands West Apartments	Rental Real Estate	322,295	1.20	202,134	1.33			
Goldelm at Metropolitan	Rental Real Estate	271,198	1.01	202,461	1.33			
Country Club Apartments	Rental Real Estate	216,812	0.81	94,278	0.62			
Brendon Park Apartments	Rental Real Estate	154,106	0.57	121,964	0.80			
Knox County Board of Education	School System	130,127	0.48	N/A	N/A			
Holiday Inn - Cedar Bluff Rd.	Hospitality	128,154	0.48	130,855	0.86			
Blue Beacon Truck Wash	Semi-Truck Washing	119,800	0.45	N/A	N/A			
SCBP Knoxville Associates	Rental Real Estate	117,253	0.44	N/A	N/A			
Walker Springs Apartments	Rental Real Estate	96,204	0.36	N/A	N/A			
Warren House Apartments	Rental Real Estate	N/A	N/A	91,751	0.60			
Cedar Bluff Apartments	Rental Real Estate	N/A	N/A	82,506	0.54			
Hampton Inn - Cedar Bluff Rd.	Hospitality	N/A	N/A	69,353	0.45			
Tennessee Veterans Home	Medical	N/A	N/A	44,775	0.29			
Total	\$	1,963,706	7.30 % \$	1,392,840	9.14 %			

Note: (a) Sales include only water and wastewater net revenues.

- (b) Goldelm at Metropolitan Apartments was formerly known as Sunchase Apartments.
- (c) The Element at Cedar Bluff Apartments was formerly known as Warren House Apartments.

#### **OUTSTANDING DEBT PER CUSTOMER**

#### **Last Ten Fiscal Years**

Fiscal Year	 Revenue Bonds	. <u> </u>	Notes Payable	_	Total (a)	Number of Customers (b)	_	Outstanding Debt per Customer
2021	\$ 161,983,335	\$	0	\$	161,983,335	30,489	\$	5,313
2020	164,599,862		0		164,599,862	29,535		5,573
2019	166,901,181		0		166,901,181	28,832		5,789
2018	123,567,102		1,350,000		124,917,102	29,170		4,282
2017	126,239,820		1,350,000		127,589,820	28,335		4,503
2016	75,401,917		3,039,906		78,441,823	26,555		2,954
2015	66,392,971		3,140,714		69,533,685	26,139		2,660
2014	67,024,542		3,248,347		70,272,889	26,347		2,667
2013	67,960,277		3,695,695		71,655,972	25,743		2,784
2012	68,851,141		3,784,222		72,635,363	25,474		2,851

Notes: (a) Outstanding debt is net of unamortized bond premiums and discounts.

<sup>(</sup>b) Number of customers is based upon water customer billing units.

<sup>(</sup>c) No debt to personal income ratio is shown because personal income for the District's service area is not available.

#### PLEDGED REVENUE COVERAGE

#### **Last Ten Fiscal Years**

						Debt Service Requirements						
Fiscal Year	 (a) Gross Revenues	(b) Operating Expenses	_	Net Revenues Available for Debt Service	_	Principal		(c) Interest Paid		Total		Coverage Ratio
2021	\$ 33,016,591	\$ 15,776,045	\$	17,240,546	\$	2,510,000	\$	5,052,033	\$	7,562,033		2.28
2020	30,669,741	15,174,130		15,495,611		2,195,000		5,713,590		7,908,590		1.96
2019	26,844,371	12,542,526		14,301,845		1,245,000		4,959,903		6,204,903		2.30
2018	25,540,856	12,946,622		12,594,234		2,625,000		4,144,916		6,769,916		1.86
2017	25,302,311	12,129,661		13,172,650		2,166,232		3,503,196		5,669,428		2.32
2016	23,205,213	11,265,332		11,939,881		1,017,926		2,536,212		3,554,138		3.36
2015	21,092,830	10,526,628		10,566,202		636,852		1,995,094		2,631,946		4.01
2014	19,076,456	9,882,078		9,194,378		940,015		1,637,920		2,577,935		3.57
2013	17,775,859	10,374,648		7,401,211		894,932		1,647,020		2,541,952		2.91
2012	17,062,739	9,855,798		7,206,941		853,326		2,477,826		3,331,152		2.16

Notes: (a) Includes operating revenues, interest income received less accretion and cash contributions from developers.

<sup>(</sup>b) Does not include depreciation expense.

<sup>(</sup>c) Interest includes interest paid, paying agent's fees and service charges net of capitalized construction period interest

<sup>(</sup>d) Does not include notes payable.

#### **DEMOGRAPHIC AND ECONOMIC STATISTICS**

#### **Last Ten Calendar Years**

		Personal					
		Income		Per Capita			
Calendar		(Thousands		Personal		Unemployme	nt Rate (e)
Year	Population (c)	of Dollars) (d)	_	Income	_	County	State
2020	474,470	\$ N/A	\$	N/A		7.7%	9.9%
2019	469,363	24,342,690		51,863		3.5%	3.9%
2018	464,819	23,142,739		49,738		3.6%	4.1%
2017	459,396	22,243,142		48,160		2.9%	3.3%
2016	455,696	21,121,133		46,305		3.7%	3.6%
2015	453,519	20,241,530		44,849		4.8%	5.6%
2014	448,664	19,297,297		43,012		5.7%	6.6%
2013	441,311	18,466,333		41,533		5.6%	7.9%
2012	440,725	18,149,825		41,127		6.3%	8.0%
2011	436,104	16,961,829		38,894		6.9%	9.2%

Notes:

- (a) N/A = Data not available.
- (b) Demographic and economic information is for Knox County, Tennessee. This information for the District's service area is not available.
- (c) Population U.S. Bureau of the Census.
- (d) Income Bureau of Economic Analysis, U.S. Department of Commerce.
- (e) Unemployment Rates Tennessee Department of Labor and Workforce Development for June.

#### **PRINCIPAL EMPLOYERS**

# **Current Calendar Year and Nine Years Ago**

		20	)21	2012				
Employer (a)	Industry	Number of Employees	% of Total Knox County Workforce	Number of Employees	% of Total Knox County Workforce			
Covenant Health	Health Care	11,060	4.56 %	9,494	4.08 %			
Knox County Schools	Education	9,519	3.92	6,891	2.96			
The University of Tennessee	Education	8,959	3.69	6,400	2.75			
Walmart	Retail	6,863	2.83	4,668	2.01			
University Health Systems	Health Care	5,137	2.12	3,942	1.69			
K-VA-T Food Stores	Retail Grocery	4,634	1.91	3,924	1.69			
State of Tennessee	Government	3,307	1.36	3,528	1.52			
Tennova Healthcare	Health Care	2,900	1.20	3,857	1.66			
McDonalds	Fast Food	2,874	1.18	N/A	N/A			
The Kroger Co.	Retail Store	2,687	1.11	N/A	N/A			
Knox County	Government	N/A	N/A	2,998	1.29			
City of Knoxville	Government	N/A	N/A	2,811	1.21			
Total		57,940	23.88 %	48,513	20.86 %			

Notes: (a) Only Knox County presented.

Source: Knoxville Area Chamber Partnership

#### NUMBER OF EMPLOYEES BY ACTIVITY

#### **Last Ten Fiscal Years**

	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
WATER										
Water Plant Operations	8	8	8	9	9	10	9	9	7	7
Water Plant Maintenance	2	4	3	2	2	2	2	2	2	2
Water Systems Maintenance	19	18	19	17	17	16	13	14	12	12
	29	30	30	28	28	28	24	25	21	21
SEWER										
Sewer Plant Operations	4	4	3	3	3	3	3	2	2	2
Sewer Plant Maintenance	11	10	9	8	10	9	10	9	8	8
Sewer Systems Maintenance (CMOM)	10	11	13	13	10	11	13	12	16	16
,	25	25	25	24	23	23	26	23	26	26
			·					·		
ENGINEERING/ INSPECTION/CONSTRUCTION										
Engineering	6	6	6	5	1	1	1	1	1	1
Inspections	2	2	2	2	2	2	2	1	2	2
Construction	5	2	2	2	2	2	2	2	1	1
	13	10	10	9	5	5	5	4	4	4
ADMINISTRATION										
	8	8	8	7	8	8	7	7	6	6
Billing/Customer Service Meter Reading	4	4	o 4	3	3	3	2	2	2	2
Human Resources	4	4	1	J 1	J 1	J 1	1	4	4	4
Finance & Accounting	2	2	2	1	1	1	1	1	1	1
Executive Administration	2	2	2	2	2	2	2	2	2	2
Executive Administration	17	17	17	14	15	15	13	13	12	12
				14			13	13	12	12
TOTAL EMPLOYEES	84	82	82	75	71	<u>71</u>	68	65	63	63

Source: The District's payroll records.

# ANNUAL WASTEWATER PLANT FLOWS AND CAPACITY IN MILLIONS OF GALLONS

#### **Last Ten Fiscal Years**

Fiscal Year	Annual Wastewater Plant Flow	Annual Design Flow	Unused Plant Capacity	Percent of Plant Utilization
2021	1,446.19	2,190.00	743.81	66.0 %
2020	1,580.57	2,190.00	609.43	72.2
2019	1,404.76	1,460.00	55.24	96.2
2018	1,373.12	1,460.00	86.88	94.0
2017	1,387.87	1,460.00	72.13	95.1
2016	1,489.60	1,460.00	(29.60)	102.0
2015	1,312.59	1,460.00	147.41	89.9
2014	1,334.20	1,460.00	125.80	91.4
2013	1,327.64	1,460.00	132.36	90.9
2012	1,524.81	1,460.00	(64.81)	104.4

Note: Flows expressed in millions of gallons.

Source: Monthly operating reports to the Tennessee Department of Environment and Conservation.

#### **OPERATING AND CAPITAL INDICATORS**

#### **Last Ten Fiscal Years**

	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Area in Square Miles:	72	72	72	72	72	72	72	72	72	72
Water System:										
Miles of Water Mains	414	408	398	394	396	389	390	389	387	384
Number of Treatment Plants	2	2	2	2	2	2	2	2	2	2
Number of Service Connections	27,052	26,094	25,261	25,950	25,007	23,429	22,800	22,264	21,696	21,427
Number of Fire Hydrants	1,601	1,473	1,473	1,473	1,435	1,373	1,354	1,195	1,195	1,195
Daily Average Consumption										
in Gallons	6.33 million	6.41 million	6.05 million	5.9 million	5.9 million	5.9 million	5.7 million	5.19 million	4.84 million	5.54 million
Maximum Daily Capacity of										
Plants in Gallons	18.00 million	12.48 million	12.48 million							
Wastew ater System:										
Miles of Sanitary Sewers	313	312	295	292	296	289	286	282	280	276
Number of Treatment Plants	1	1	1	1	1	1	1	1	1	1
Number of Service Connections	22,016	21,249	20,485	19,835	19,173	18,691	18,188	17,671	17,131	16,843
Daily Average Treatment										
in Gallons	3.96 million	4.33 million	3.85 million	3.77 million	3.80 million	4.08 million	3.60 million	3.66 million	3.64 million	4.18 million
Maximum Daily Capacity of										
Treatment Plant in Gallons	6 million	6 million	4 million							

Notes: During 2014 the District completed its upgrade of the Daugherty Water Treatment Plant.

Source: Various water and wastewater monthly operational reports and engineering records.



# **PARSONS & WRIGHT**

CERTIFIED PUBLIC ACCOUNTANTS

Joe Savage Rebecca Hutsell Steven Jones Stephen J. Parsons - Retired William R. Scandlyn - 1988 - 1999 Earl O. Wright - 1988 - 2002

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Commissioners
The West Knox Utility District of Knox County
Knoxville. Tennessee

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of West Knox Utility District of Knox County ("the District"), which comprise the proprietary fund balance sheet and the statement of fiduciary net position – pension trust fund, as of and for the year ended June 30, 2021, and the related proprietary fund statement of revenues, expenses, and changes in net position and cash flows and the statements of changes in fiduciary net position – pension trust fund, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 16, 2021.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items (2021-001) that we consider to be significant deficiencies.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audits, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

# Parsons& Wright

Parsons & Wright Certified Public Accountants Kingston, Tennessee

December 16, 2021

## WEST KNOX UTILITY DISTRICT SCHEDULE OF FINDINGS 6/30/2021

#### **Financial Statement Findings**

Finding 2021-001

#### Finding:

The Comptroller of the District was adding and adjusting unearned Paid Time Off (PTO) to current and former employees without proper authorization.

#### **Condition:**

Current and former employees are being credited with PTO time they did not earn.

#### Effect:

The District paid for unearned PTO.

#### Cause:

The Comptroller of the district was making the change without authorization. There were controls in the payroll process that were being manipulated by the Comptroller.

#### Criteria:

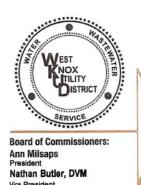
Reports from the District's computer software were pulled to show that unauthorized additions and adjustments were made by the Comptroller without any reason as to why the changes were made.

#### Recommendation:

The District should take steps to enhance internal controls and take advantage of any controls that their payroll system offers. In addition the accrual for PTO for all employees should be reviewed for accuracy.

#### Management's Response:

Management has reviewed the finding and concurs with the finding.



Patrick Wade Secretary Drexel Heidel, P.E. General Manager Wayne Hastings, P.E. Assistant Manager

#### Management's Corrective Action Plan

#### Finding 2021-001 (2021-001):

Response and Corrective Action Plan Prepared by:

Drexel Heidel, General Manager

Person Responsible for implementing the Corrective Action:

Drexel Heidel, General Manager

Anticipated Completion Date of Corrective Action:

This corrective action should be completed by 6/30/2022.

Repeat Finding:

N/A

#### Corrective Action Plan:

The District has worked with the software provider to ensure all applicable controls on the software are being used correctly. The payroll director will work with the General Manager and the Assistant General Manager to ensure any changes that need to be made to PTO balances are approved. Additionally, the former comptroller was terminated as part of the corrective action plan of the district.

Drexel Holdel

#### SCHEDULE OF DISPOSITION OF PRIOR YEAR AUDIT FINDINGS

For the Year Ended June 30, 2021

There were no prior findings to report.